

NPS Cross-Campus Integrated Study:

Maritime Domain Protection

in the Pacific



Outbrief 1 June 2005

2-Day Event

Wednesday, 1 JUN 2005

NPS MDP Study Outbrief

Ingersoll Auditorium

0800-1600

Thursday, 2 JUN 2005

Breakout Sessions/Modeling Demo

Bullard Hall Computer Lab

0900-1200

NPS MDP Study

Outbrief Schedule, 1 JUN 2005

0800-0815 Introductions

0815-0915 Background/Results

0930-1015 Cargo Inspection System (Land)

1030-1130 Cargo Inspection System (Sea)

1130-1230 LUNCH

1230-1330 Sensor System

1345-1445 C3I System

1500-1600 Response Force System

Rules of Engagement

- Restrooms
- Cell Phones
- Questions
- Coffee Breaks
- Schedule
- List of Acronyms

NPS MDP Study Background/Results



LCDR Chris McCarthy, USN

MDP Architecture

Initial Solution

- Sensors
 - Increase RCS
- Cargo Inspection
 - Increase Access
- C3I
 - Increase Response Time
- Force Response
 - Limit Target Mobility

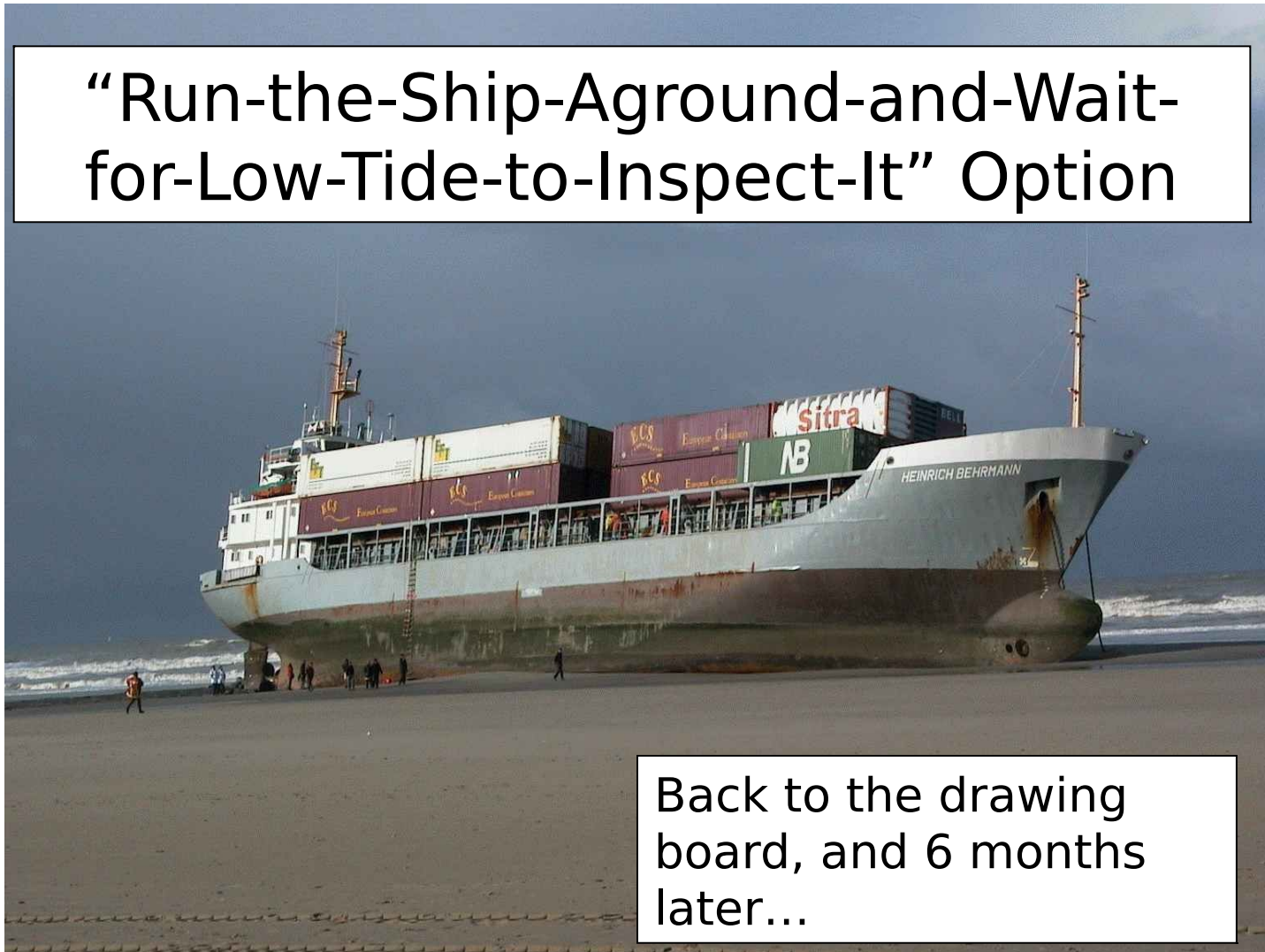
MDP Architecture Ship/Cargo Inspection System



RSAWLTII Option

“Real-Salty” Option

“Run-the-Ship-Aground-and-Wait-for-Low-Tide-to-Inspect-It” Option



Back to the drawing board, and 6 months later...

Overall NPS MDP Study Insights

- Systems Engineering approach to MDP is critical
- Land Inspection required to counter WMD threat, but costly
- Current Force Response systems effective against some threats

NPS MDP Study System Insights

Sensors

- Current System is inefficient – better performance available at approximately same cost

C3I

- Common Operating Picture and Data Fusion Centers drive C3I performance

Force Response

- Current Sea Marshal program is effective
- Point defense is key to protecting merchant ships from attack

NPS MDP Study System Insights

Land Cargo Inspection

- Effective Cargo Inspection requires industry cooperation

Sea Cargo Inspection

- Enroute at-sea cargo inspections can be effective using current sensor technology, but effective C3I is required

NPS MDP Study

Background/Results

Background

- Goals - Integration - Process
- Tasking - Requirements - Method
- Maritime Terrorism & Piracy
- Threat Scenarios
- Environment - CONOPS
- Simulation & Modeling

MDP Architecture Results

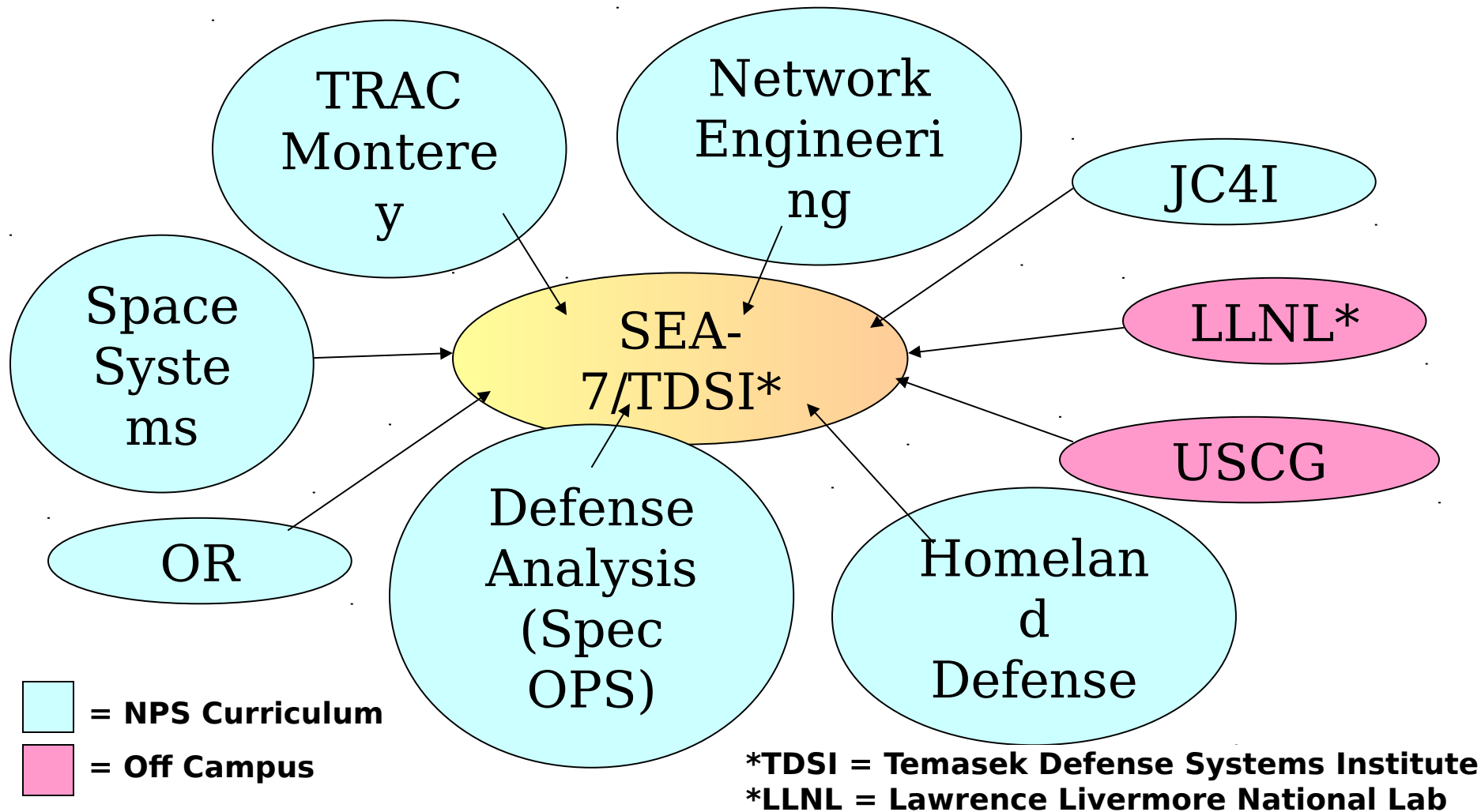
- Conclusions/Insights
- Recommendations

Goals - Integration - Process

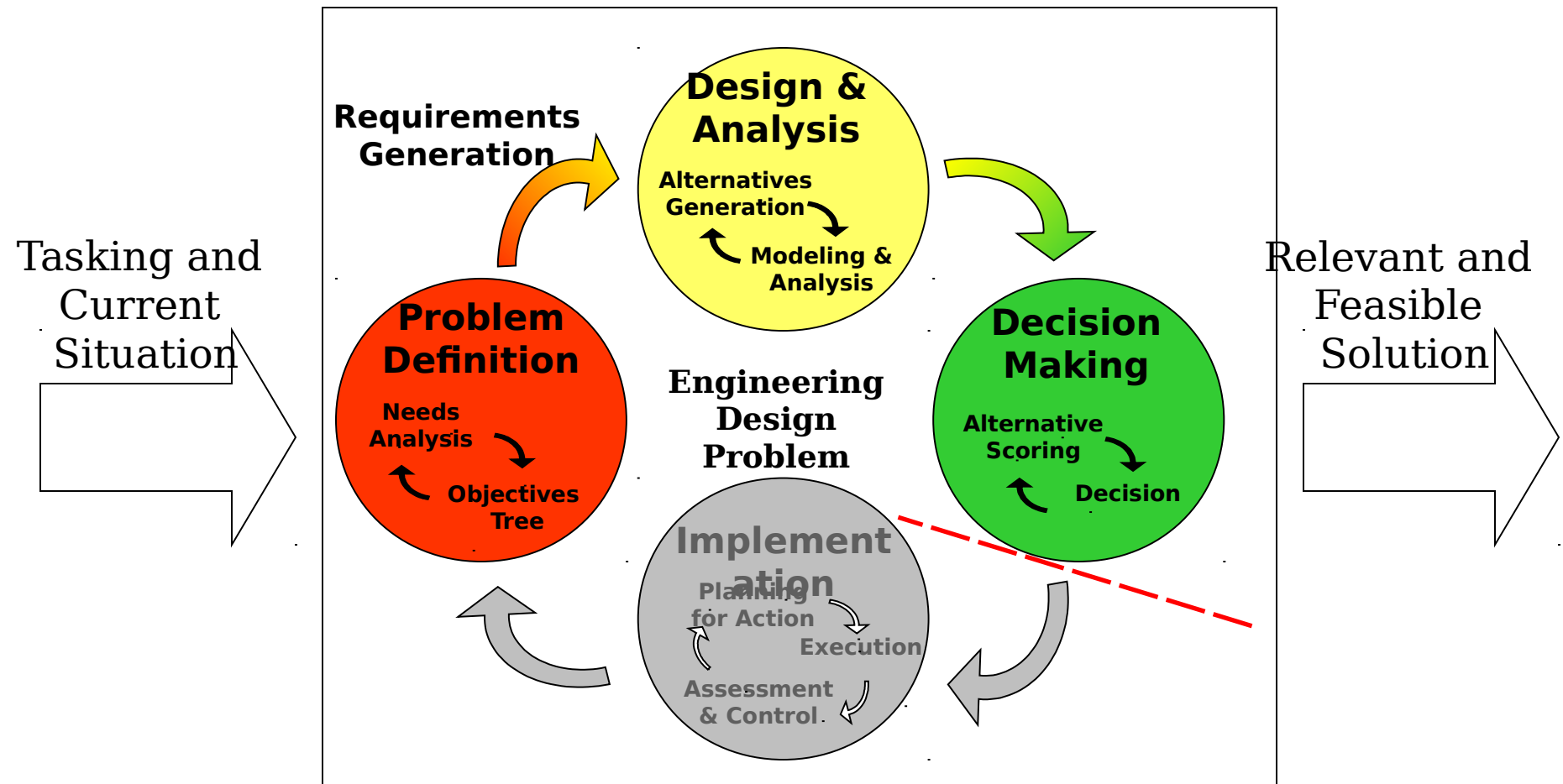
NPS MDP Study Goals

- Coordinate NPS cross-campus efforts in an integrated study to analyze and design an integrated architecture for Maritime Domain Protection (MDP) in PACOM.
- “Design a conceptual system of systems to defeat and prevent terrorism in the Maritime Domain.” - **Meyer Inst. Memo to SEA-7 Students 9NOV04**

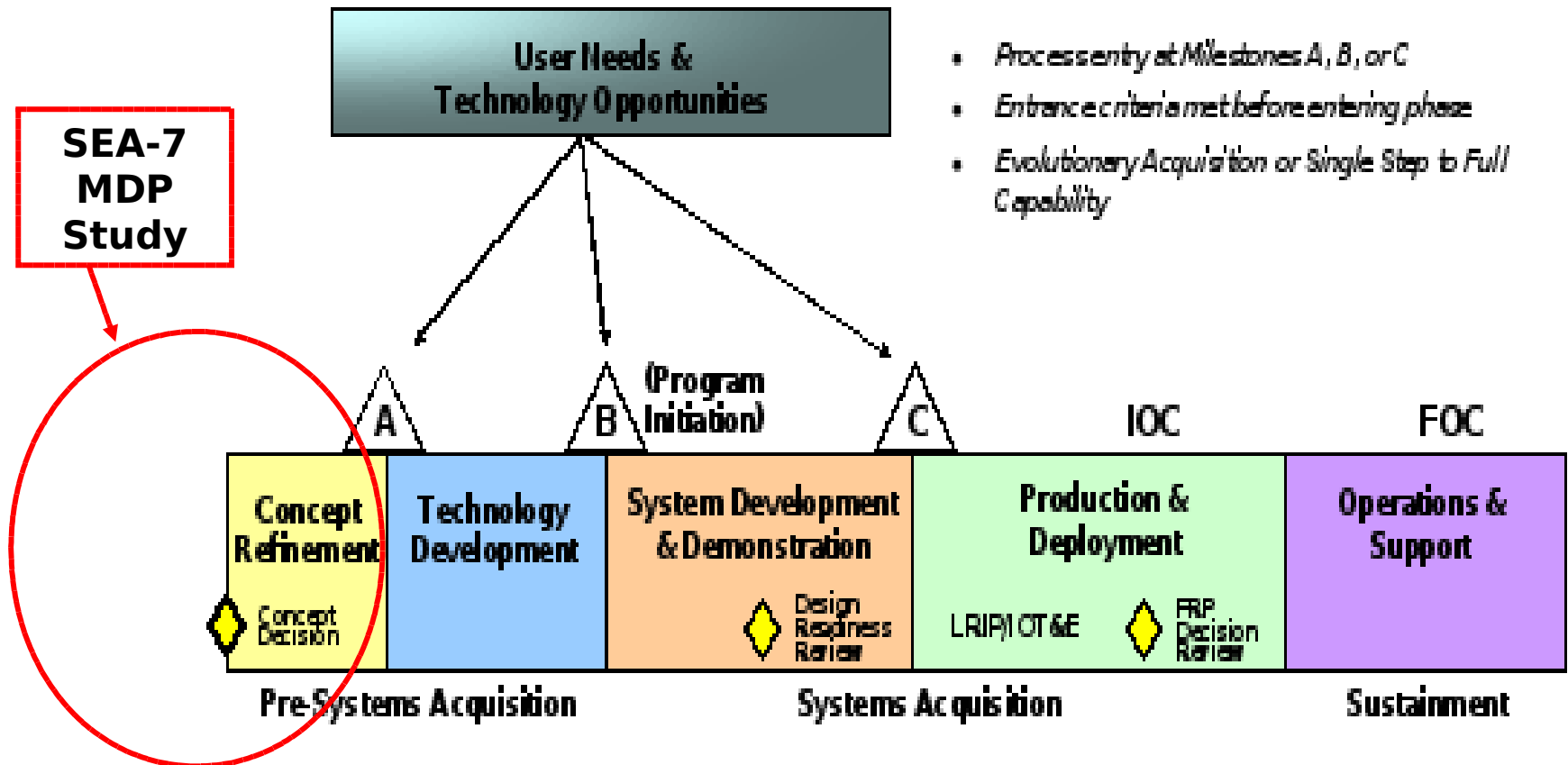
NPS MDP Study Integration



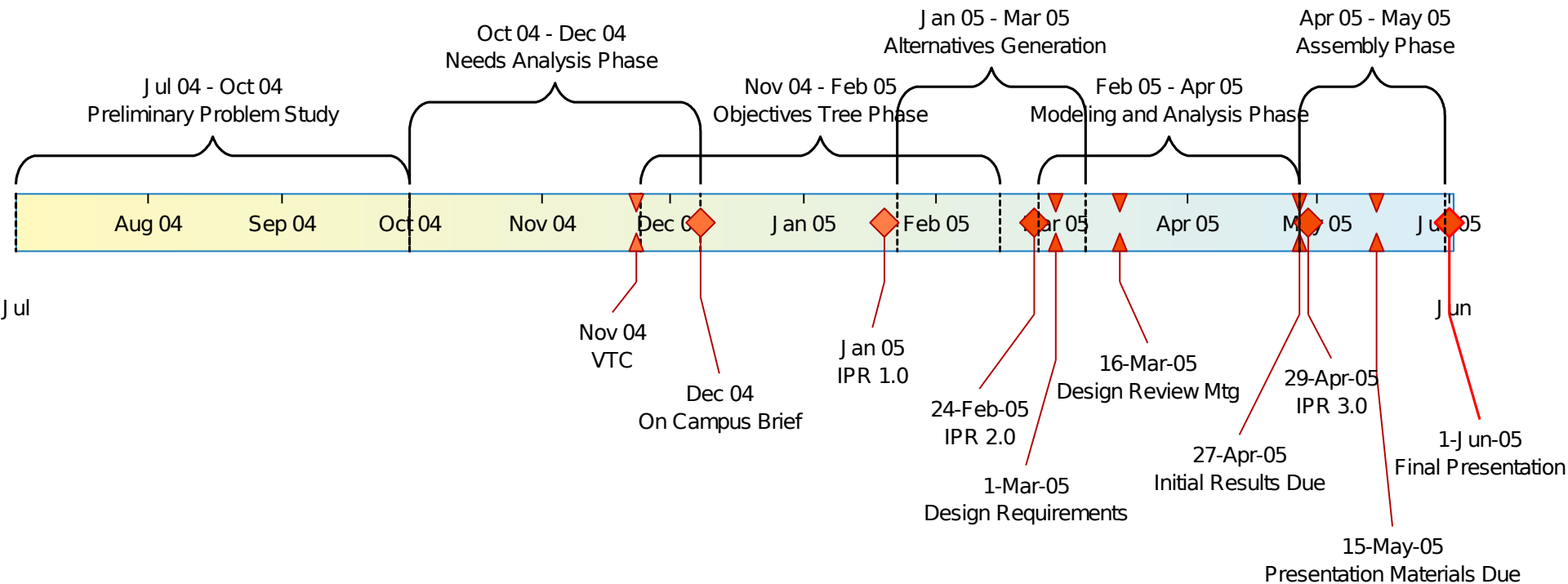
Systems Engineering Design Process



DoD Acquisition Cycle



NPS MDP Study Timeline: 6 Months



← **6 months of focused study** →

Tasking - Requirements - Method

NPS MDP Study Tasking

MDP Group

“Design and assess integrated alternative architectures...for a coalition of nations, focusing on large ship security...in the Straits of Malacca.”

Total Maritime Inspection System (TMIS)

“Design and assess alternative architectures for cargo inspection to include a total ship inspection sub-system...to prevent the use of a large

NPS MDP Study

No Direct Client/Stakeholder

Disadvantages:

- No answers to focus questions
- No Threat Scenario
- No Operational Concept
- No Mission Needs Analysis
- No Requirements or Performance Measures

Advantages:

- Few constraints = blank slate
- Focus on Approach and Analysis (transferable)
- Allowed focus on multiple threats
- No single-point solution – flexible solution “tool”

NPS MDP Study Requirements

“Hard” Requirements

- Tasking Document only source

Top-Level Requirements & Objectives

- Derived from Tasking Document
- Analysis-based, plausible
- Iterative, amendable (“soft”)

System-Level Requirements & Objectives

- Derived from Top-Level Requirements
- Analysis based, plausible

NPS MDP Study Solution

Generic Solution

- Solution capabilities transferable w/modification
- Malacca Straits as “Use Case”

Decision-Making/Assessment Tool

- Approach and analysis valid for any threat/location
- Model suite: Adaptable inputs

Technology Focus

- Detailed, physics-based analysis (e.g. Sensors)

NPS MDP Study Considerations

Existing Capabilities

- “As-Is” System

Future Capabilities

- No more than 5 years out from IOC
- At least Technology Readiness Level (TRL) 4:

“Technology component and/or basic technology

subsystem validation in laboratory environment.”

Conceptual Design

- TDSI detailed design
- NPS thesis

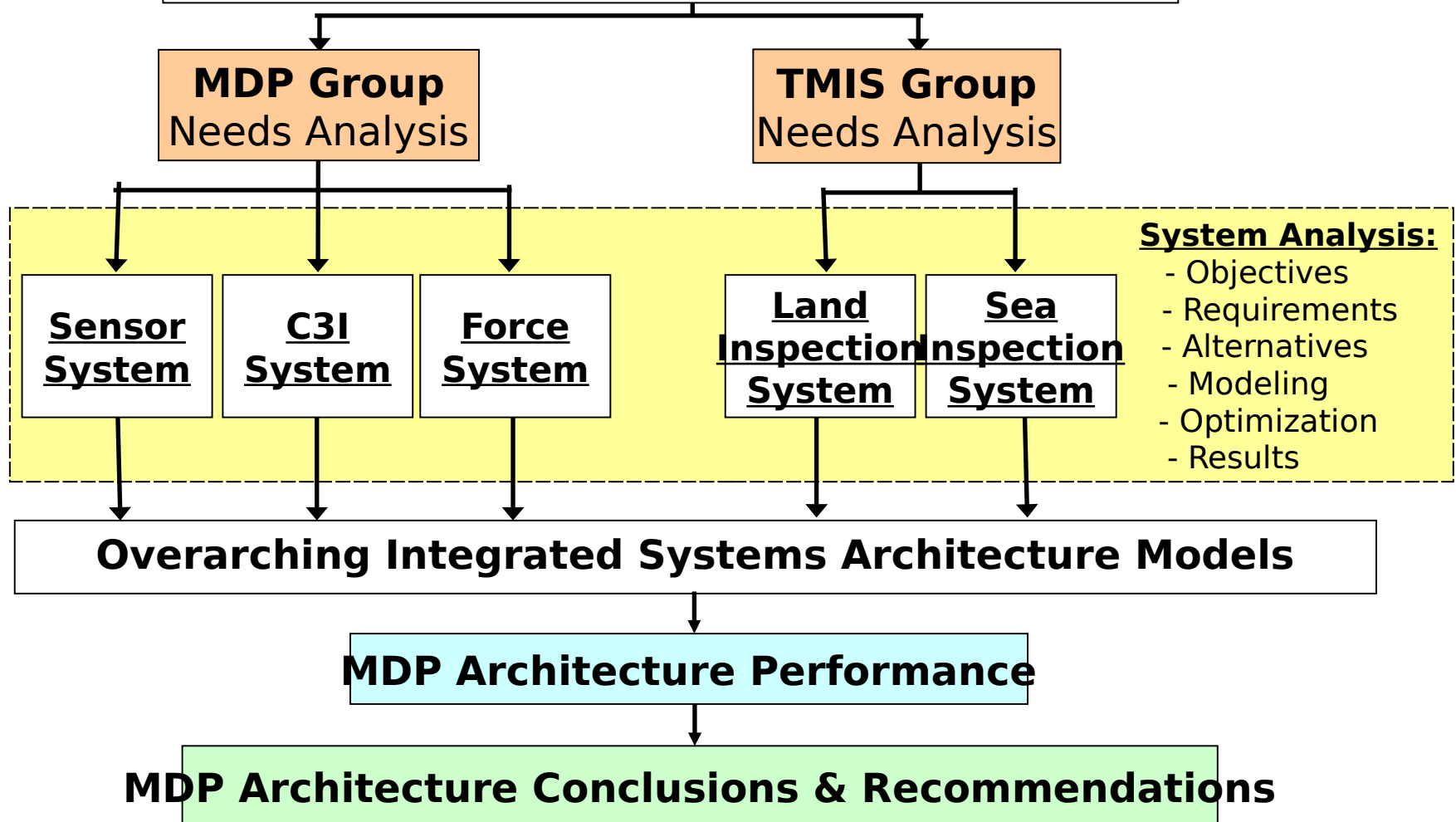
Proposed PACOM Questions

In order to reduce the terrorist threat in the maritime domain:

- What is the most effective use of current resources?
- Where should resources be focused for the most future cost-effectiveness?

NPS MDP Study: Method

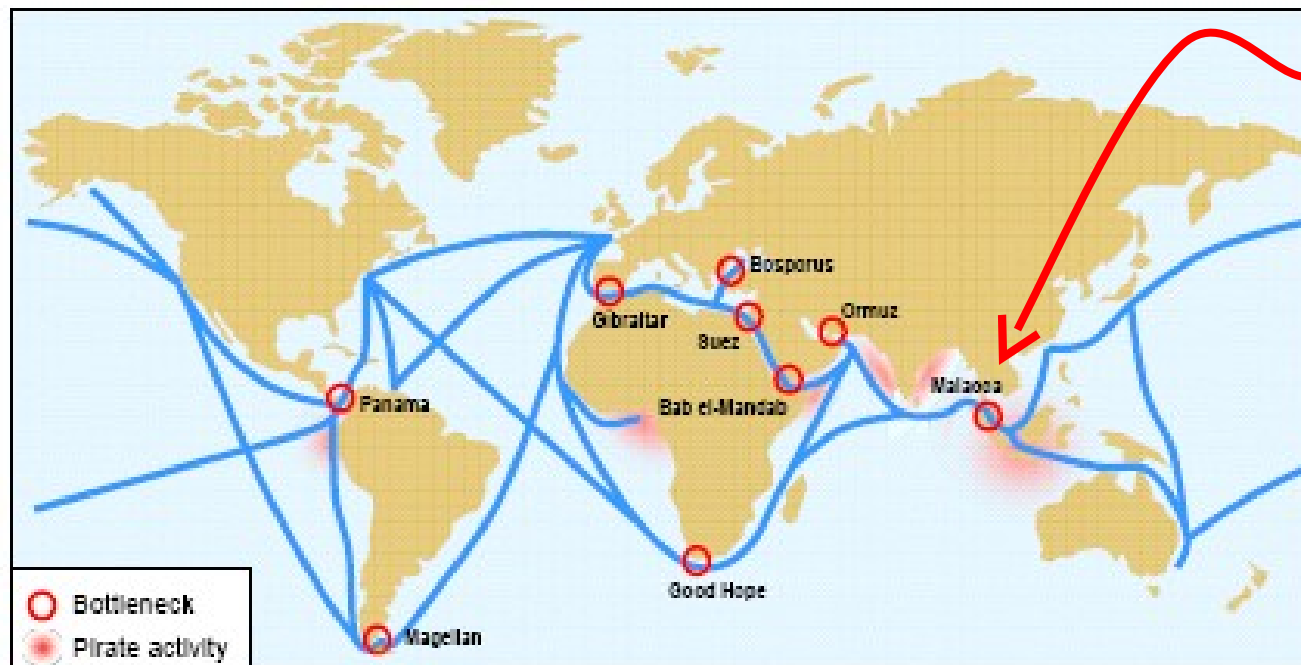
MDP Problem Definition/Architecture Development



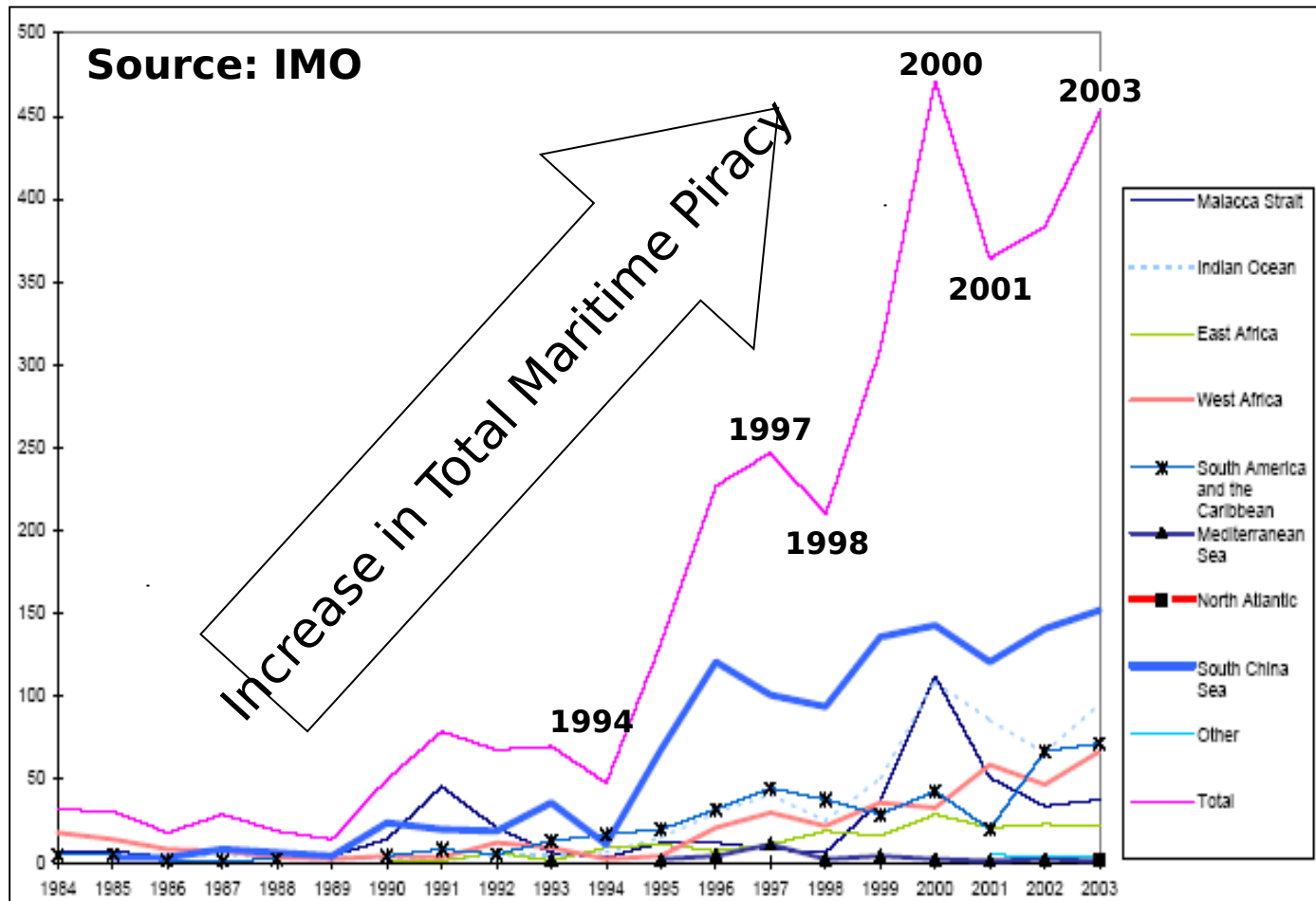
Terrorism and Piracy in the Maritime Domain

Straits of Malacca: Highest Value Chokepoint

Chokepoint/Critical Routes	Traffic (# of Ships/Yr)	Volume (Containers/Yr)	Container/Bulk Value (\$B/Yr) (03\$)	Oil (Mbbl/day)	Crude Oil Value (\$B/Yr) (03\$)	Maritime Shipping Value (\$B/Yr) (03\$)
Strait of Malacca	50000	30,500,000	\$331.4	11	\$160.6	\$492.0
Strait of Hormuz	25455	9,545,455	\$103.7	15	\$219.0	\$322.7
Bosphorous/Turkish Straits	50000	14,625,000	\$158.9	3	\$43.8	\$202.7
Suez Canal	16000	9,900,000	\$107.6	3.3	\$48.2	\$155.7
Panama Canal	13000	9,495,455	\$103.2	0.4	\$5.8	\$109.0
Bab el-Mandab	3920	840,000	\$9.1	3.3	\$48.2	\$57.3
Russian Oil and Gas Export Ports	2545	1,145,455	\$12.4	1.2	\$17.5	\$30.0



Piracy Increasing Against Commercial Shipping

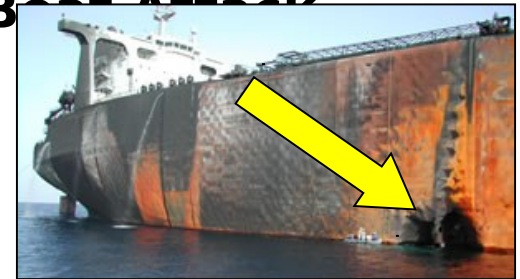


Terrorism vs. Commercial Shipping

- **OCT 2001- Gioia, Italy - Illegal cargo (stowaway) found**
 - Well-equipped container (bed, toilet, heater, water, laptop, sat-phone)
 - Airport security passes for JFK, Newark, LAX, O'Hare

- **OCT 2002 - Gulf of Aden, Yemen - Small Boat Attack**

- French crude oil tanker Limburg
- Small fast craft with 2 crew and 2500 lbs TNT
- Impact pierced both hulls and 8m of cargo hold
- Lost crude oil from number 4 starboard tank
- \$45M damage cost



- **MAR 2003 - Strait of Malacca - Ship As Weapon(?)**

- Chemical tanker Dewi Madrim
- 0300: Boarded by 10 pirates via speedboat
- Disabled radio, steered vessel, altering speed, for ~1hour
- Departed with Captain and First Mate (still missing)

Maritime Domain Protection Efforts

- **U.S. Lead Agencies**
 - U.S. Coast Guard (CONUS)
 - U.S. Navy (International)
- **Over 100 Initiatives**
 - U.S. and International
 - Government Agencies
 - National Labs
 - Private Industry
 - Academia

Threat Scenarios

NPS MDP Study

Threat Considerations

Threat Scenarios Used in MDP Study

- Assessed potential threats to shipping
- Identified representative threat scenarios
- Assessed current vulnerabilities to threat scenarios
- Determined potential solution alternatives & costs
- DM Tool:
 - Probabilities of attack not specified (up

Potential Threats

Threat to/from Large Ships:

- Small Boat Attack
 - Gun/RPG attack
 - Missile attack
 - Suicide/remote control explosives
- Hostile Boarding/Stowaway/Intentional
 - Hostage taking
 - Onload CBRNE weapon
 - Ship as weapon (vs. port of ship)
 - Scuttle ship in port/channel

#1 "Small Boat Attack" (SBA)

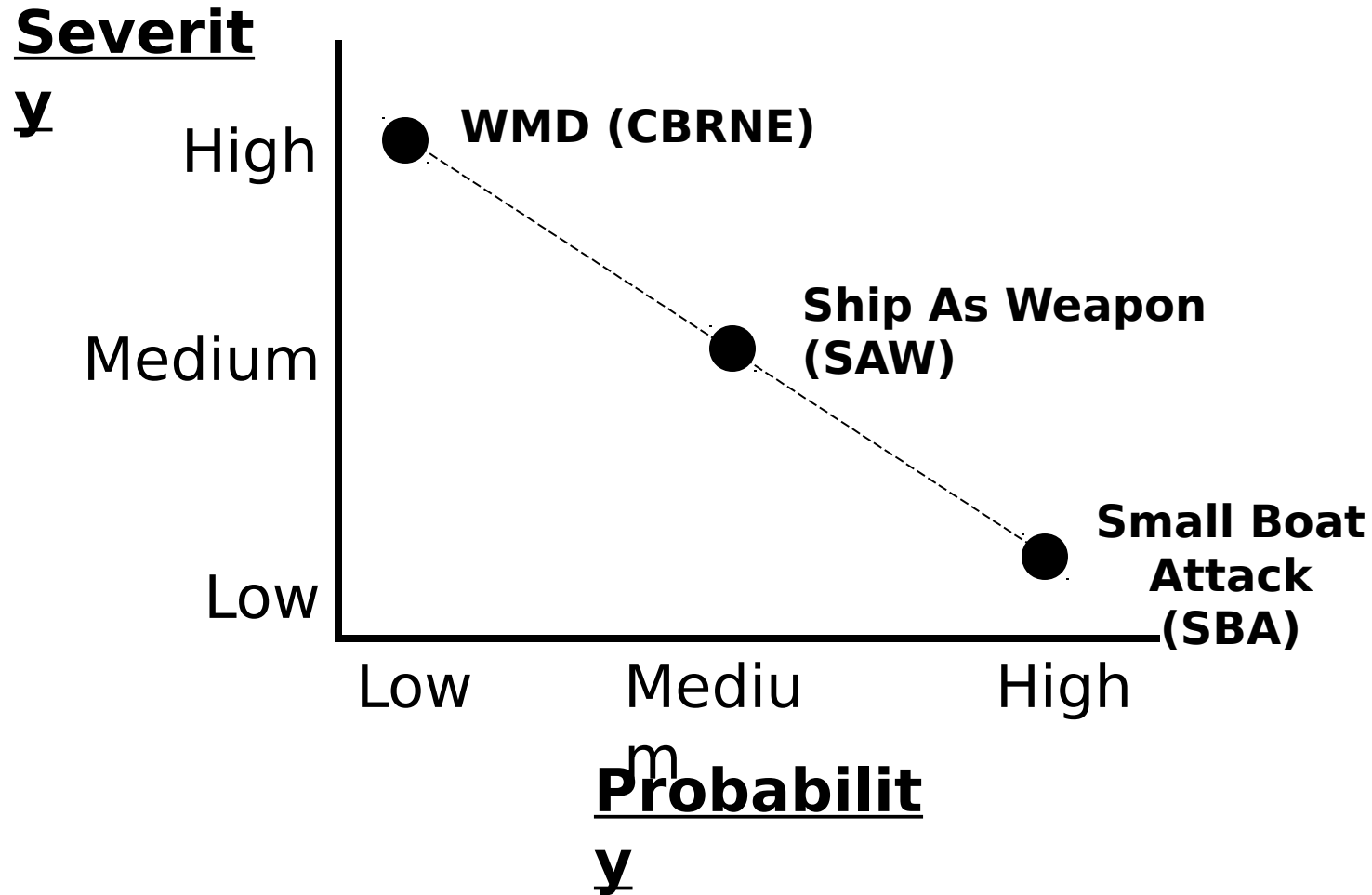
#2 "Ship as Weapon" (SAW)

CBRNE on Large Ship:

- Within Cargo
 - Inside container
 - Outside container
 - In bulk cargo
- Outside of Cargo
 - Inside ship hold
 - Outside hold above waterline
 - Outside hold below waterline

#3 "Weapon of Mass Destruction" (WMD)

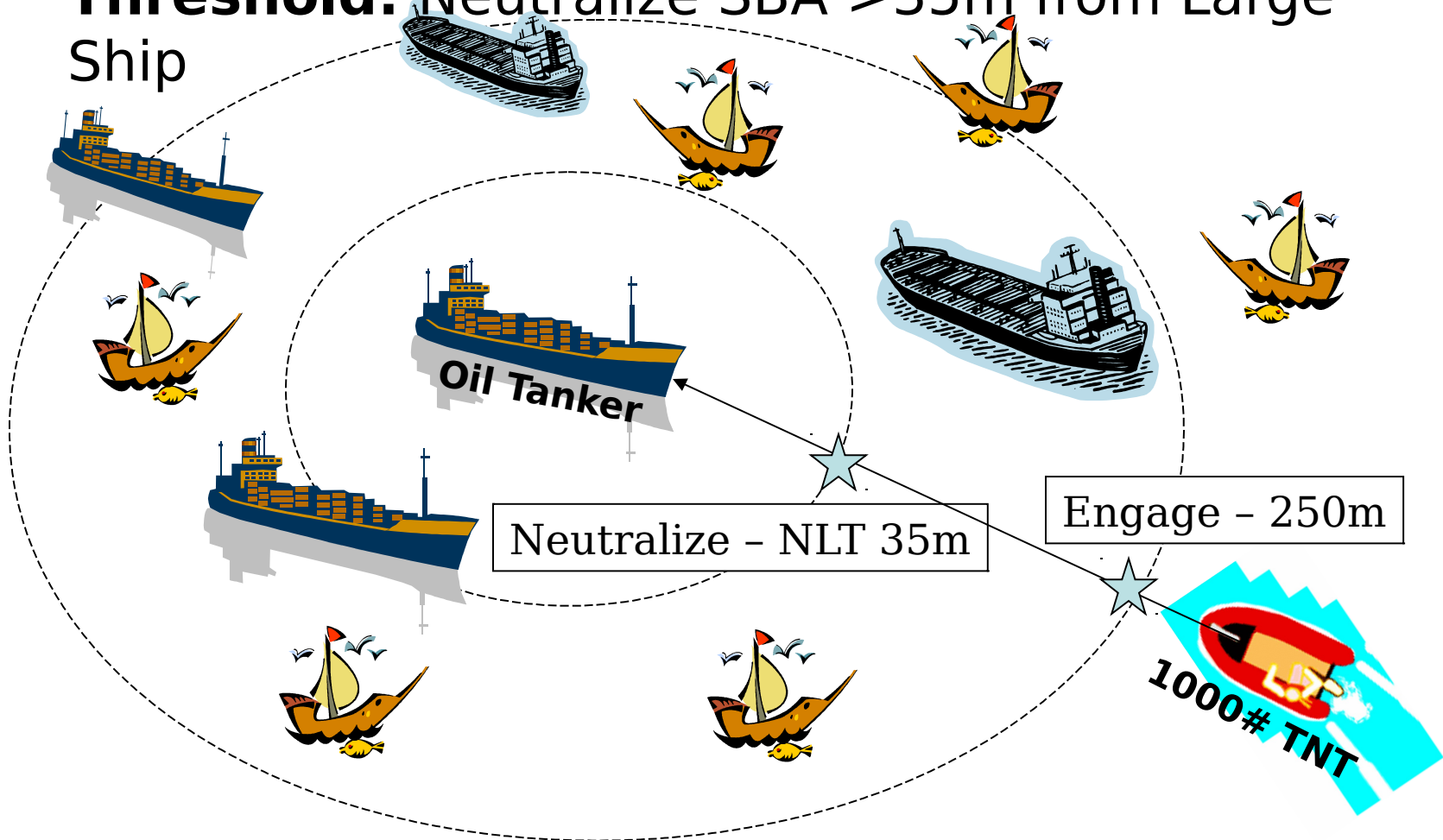
Threat Risk Analysis



Small Boat Attack Scenario

Objective: Neutralize SBA >65m from Large Ship

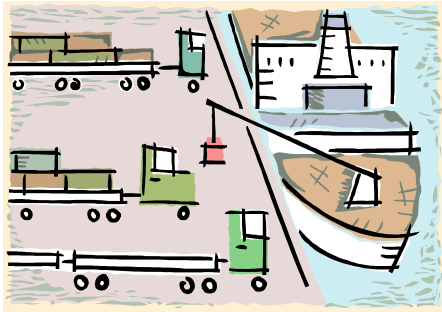
Threshold: Neutralize SBA >35m from Large Ship



Ship As Weapon Scenario

Objective: Neutralize SAW >500m from pier

Threshold: Neutralize SAW >250m from pier



Neutralize - NLT 250m

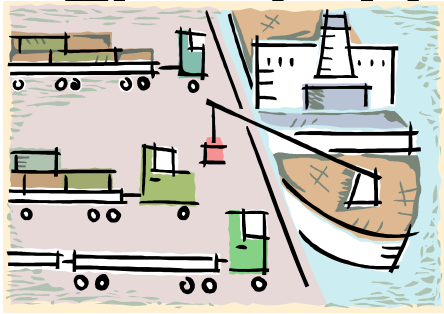
Engage - 2,000m

Oil Tanker



WMD Scenario

Objective: Stop CBRN material >1000m from port



Stop CBRN material >850m from



Stop > 850m

Stolen 20kT
Russian
Nuke



MDP Top-Level System Requirements

Small Boat Attack (SBA)

- Probable – Demonstrated
- **Defeat 80%**

Ship As Weapon (SAW)

- Probable – Proven capability
- **Defeat 90%**

WMD - Nuclear

- Remote – Unlikely, but possible
- **Defeat 60%** (MDP Contribution to Counterproliferation Efforts)

Other

- 24/7 – all weather
- System must be interoperable with external systems
- Daily System Operational Availability:
 - 90% Full Mission Capable
 - 99% Partial Mission Capable

*Defeat = Less than \$100k damage

*Confidence Interval = 95%

MDP Top-Level System Objectives

Small Boat Attack (SBA)	Engage SBA by 250m from target
	Neutralize SBA by 65m from target
Ship As Weapon (SAW)	Engage SAW by 2000m from pier
	Neutralize SAW by 500m from pier
WMD	Detect CBRNE material prior to Critical Area

- **Evaluate System Impact on Commercial Shipping**
- **Evaluate MDP System Cost**
- **Evaluate Risk (Expected Attack Damage Cost)**

Current System Capabilities

Scenario	Current 10-yr MDP System Cost (FY05\$M)	Expected Attack Damage Cost (FY05\$B)	Probability of Defeat	
			Current	Desired
Small Boat Attack	N/A	0.8 – 3.6	~0%	80%
Ship As Weapon	\$38-40	2.5 – 4.9	~80%	90%
WMD	\$638-715	180 - 216	~2%	60%

Environment - CONOPS

Regional High Traffic Density

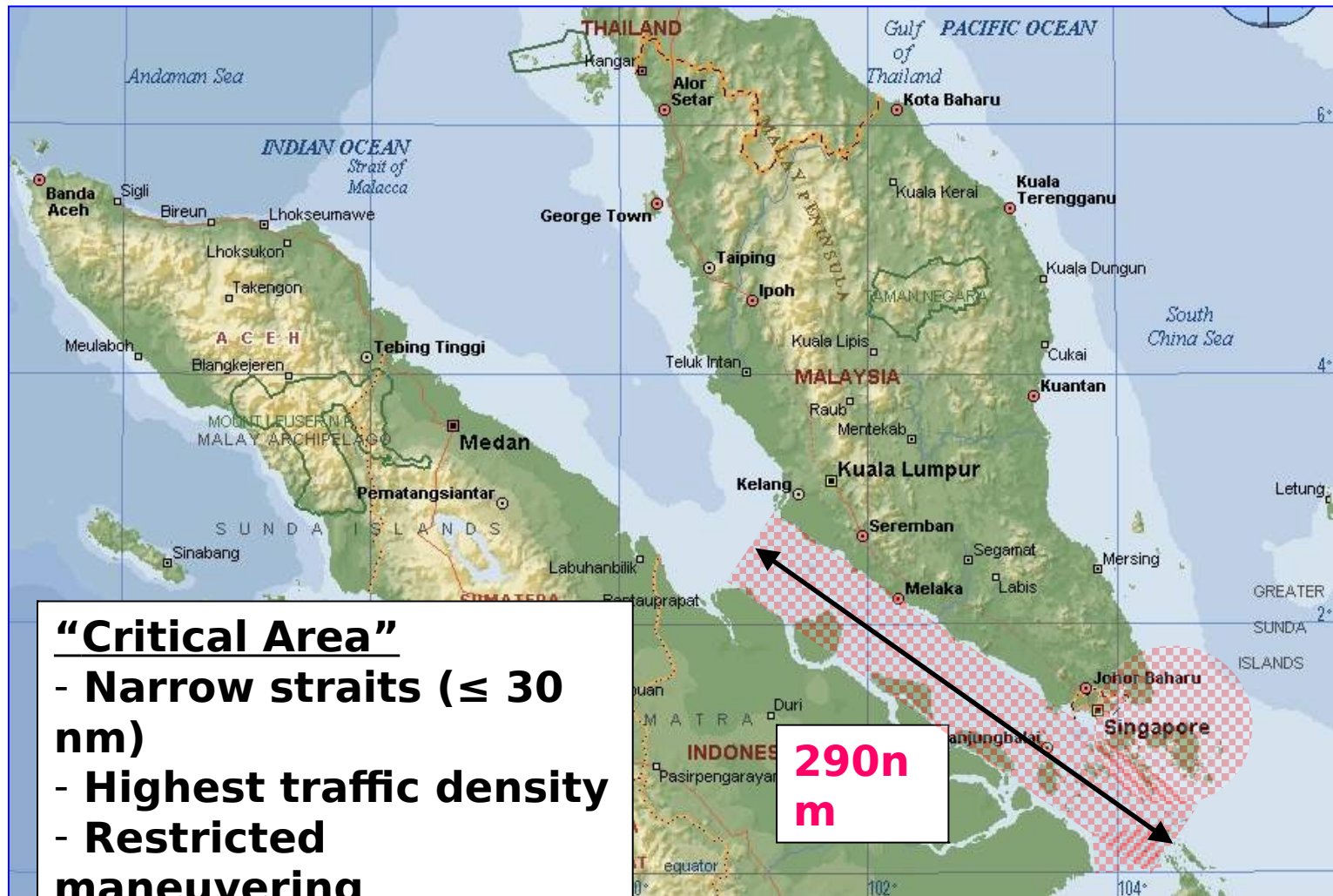
Straits of Malacca

- 59,314 Ships per year (2001)
 - 20,665 Tankers
 - 3,086 LNG tankers
 - Average 162 ships per day
- 30% of World trade
 - \$1.3 billion USD per day (2003)

Port of Singapore

- 133,385 ship arrivals per year (2004)

Critical Area - Most Vulnerable to Terrorist Attack

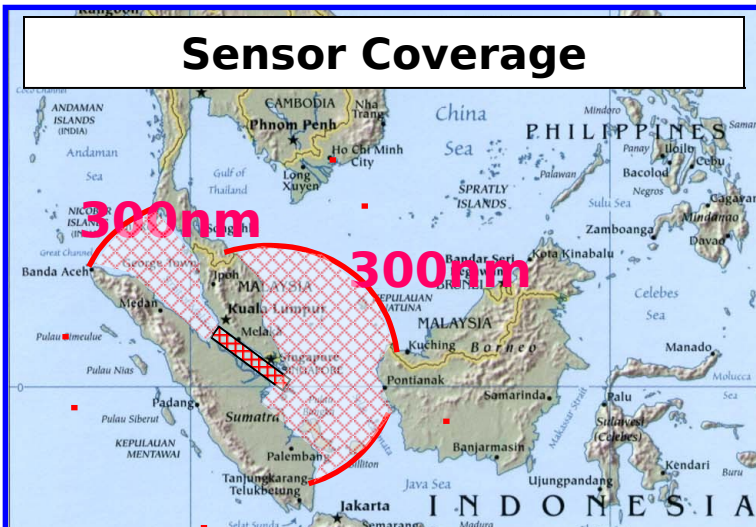


“Maritime Domain” Area of Regard (AOR)

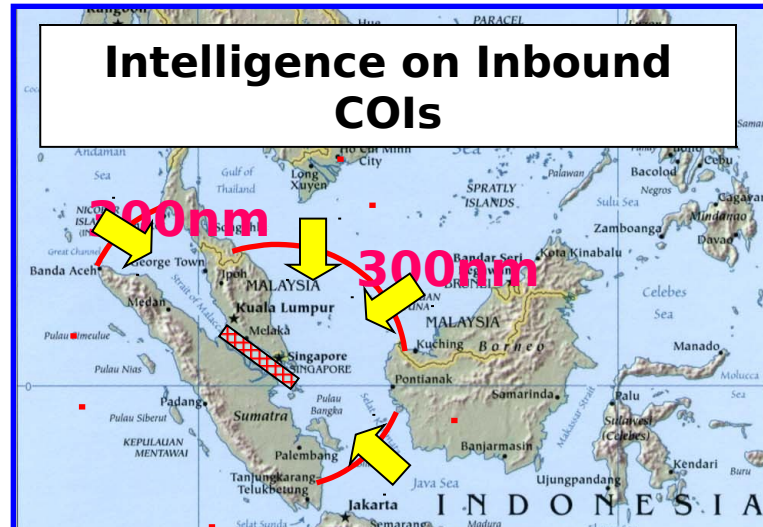


Concept of Operations (CONOPS)

Sensor Coverage



Intelligence on Inbound COIs



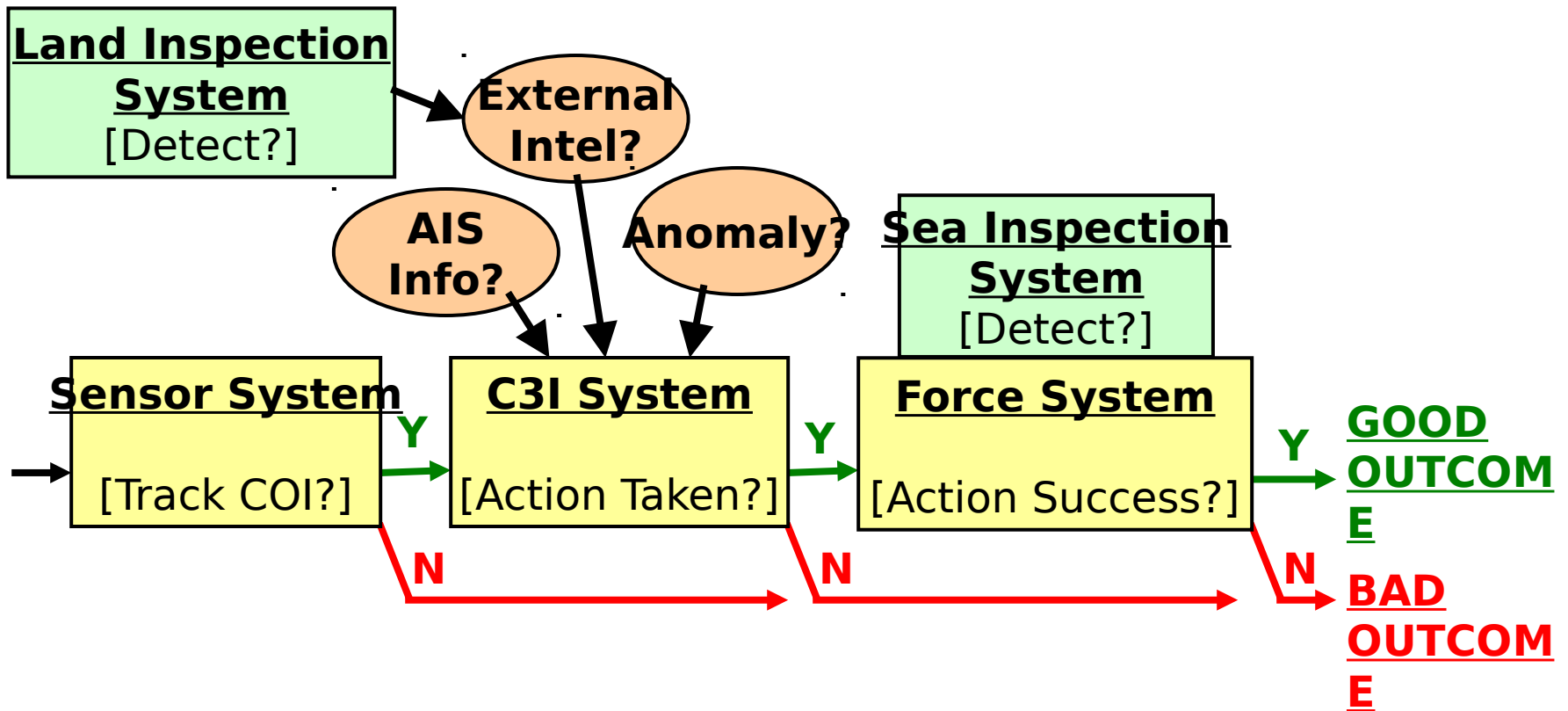
Regional C2/Intel Centers



Port Inspection/Force Response



MDP System Operational Architecture



Simulation and Modeling

MDP Modeling Approach

- Individual System Models
 - Modular - No grand behemoth model
 - Best modeling tool
 - EXTEND™
 - MANA
 - Microsoft Excel™
 - TAWS/AREPS
 - “Local” evaluation
- Integrated System Architecture Models
 - Interface requirements
 - Determined performance measures
 - “Global” evaluation

Overall Architecture MOEs

- **MOE 1 - Performance**

- Does the system architecture defeat each attack with the required probability?

- **MOE 2 - Risk (Expected attack damage)**

- What is the expected attack damage cost for each threat scenario?

Overall Architecture Metrics

- **Metric 1 - Commercial Impact**

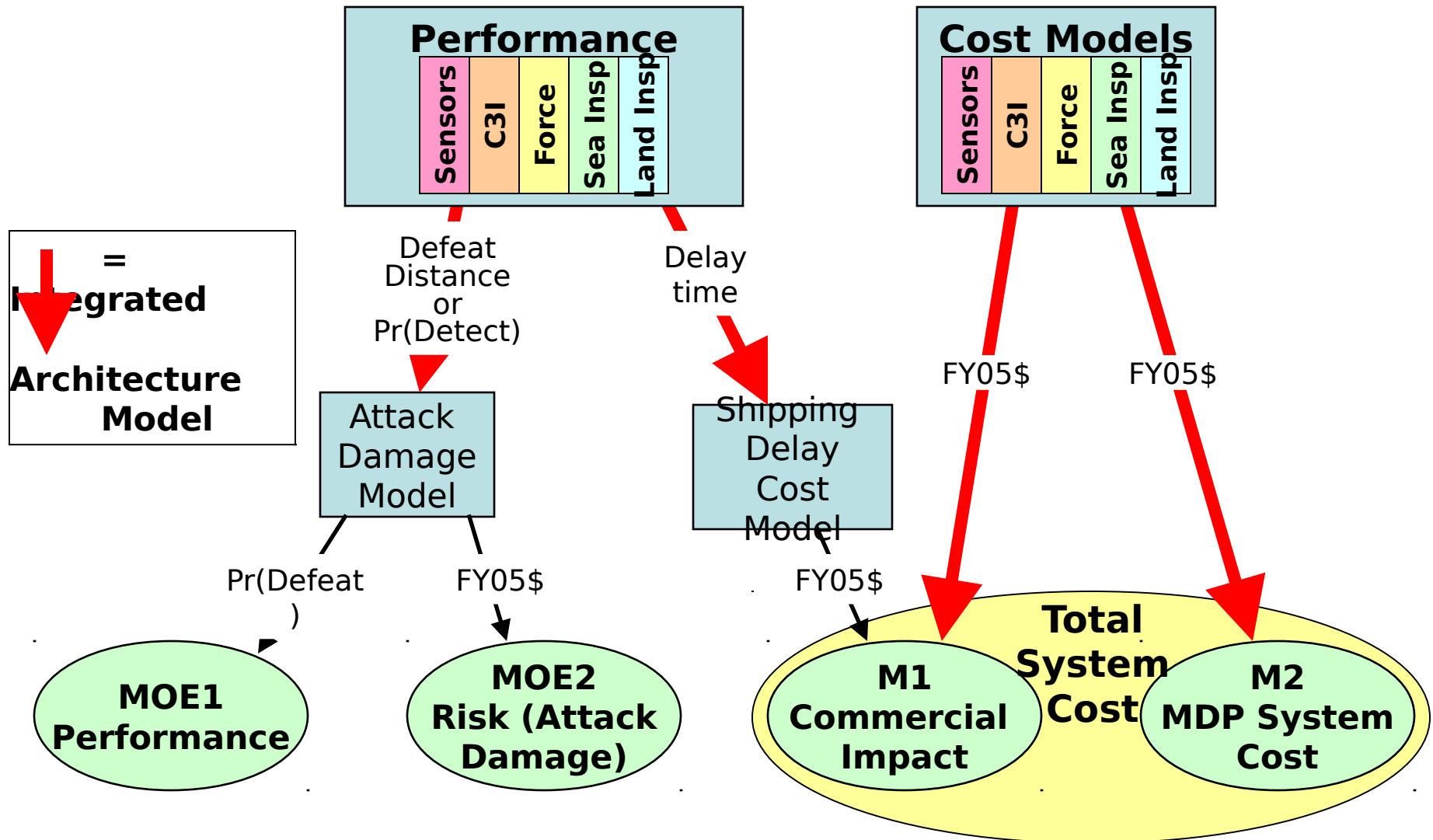
- What is the expected cost to commerce over 10 years (through 2016)?
 - Commercial System Procurement Costs
 - Commercial System Operating & Support Costs
 - Commercial Delay Costs

- **Metric 2 - MDP System Cost**

- What is the expected MDP system cost over 10 years (through 2016)?
 - MDP System Procurement Costs
 - MDP System Operating & Support Costs

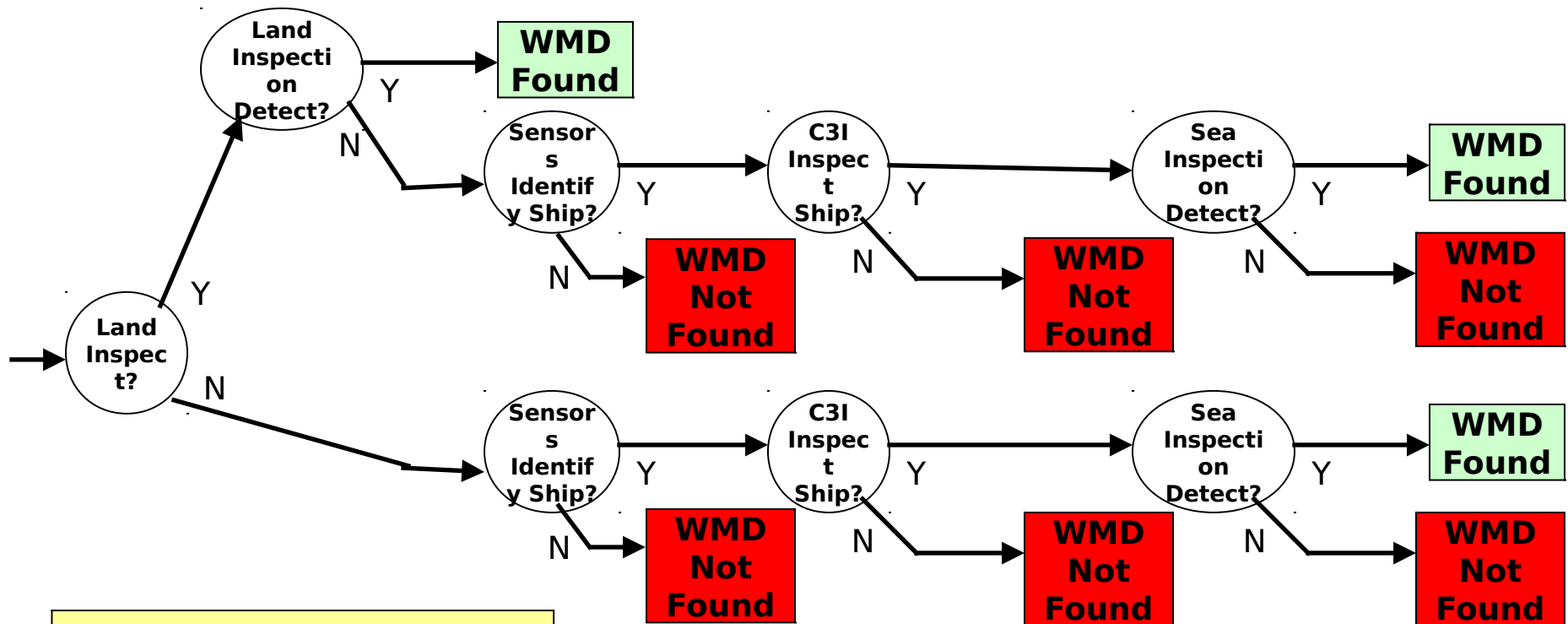
Total System Cost = Comm'l Impact + MDP Sys Cost

Overarching Modeling Plan



Integrated Architecture Model

WMD Scenario – Performance and Risk



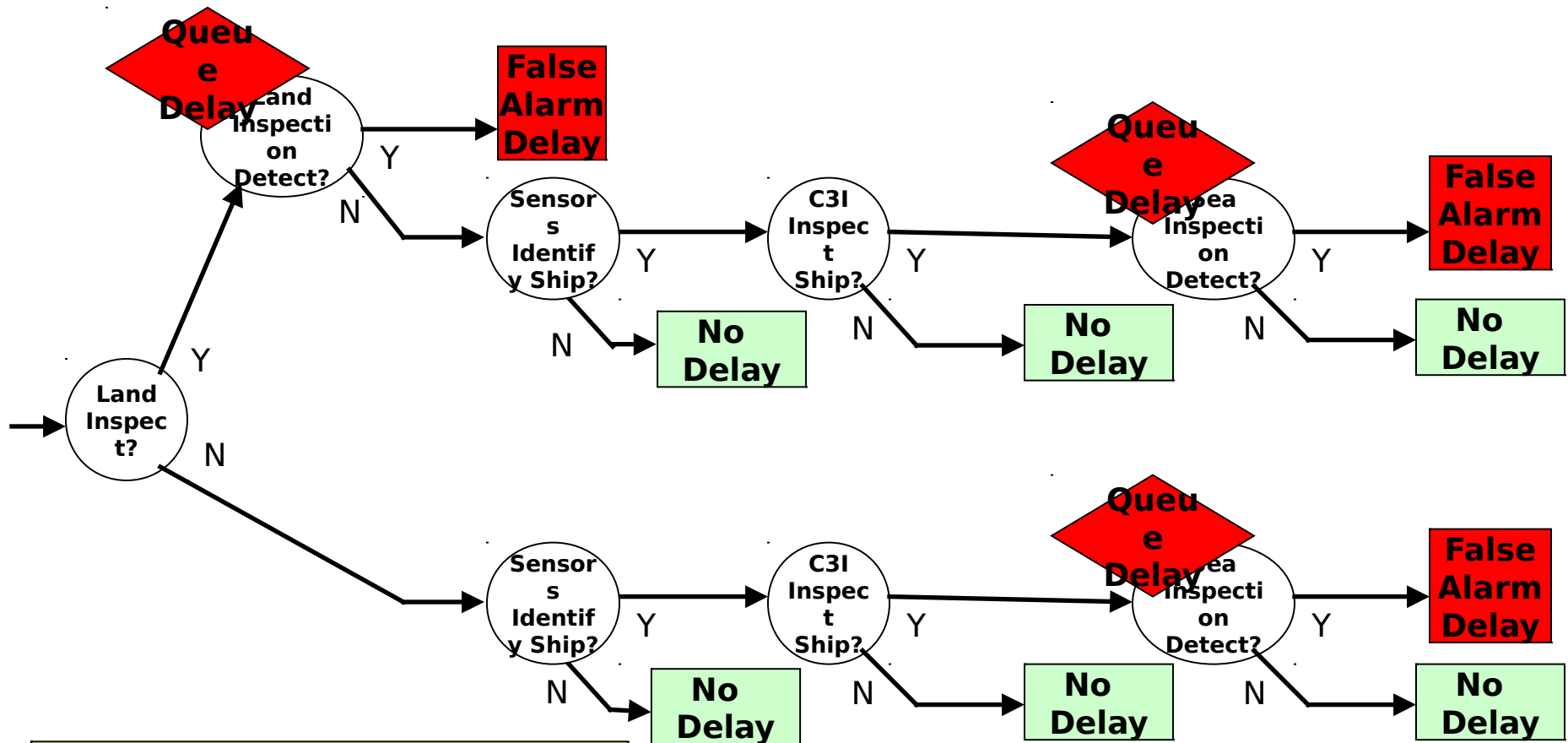
Given: WMD Present

Performance = $\Pr(\text{WMD Found})$

Risk (Attack Damage) = $\Pr(\text{WMD Not Found}) \times \text{Attack Damage Cost}$

Integrated Architecture Model

WMD Scenario – Commercial Delay

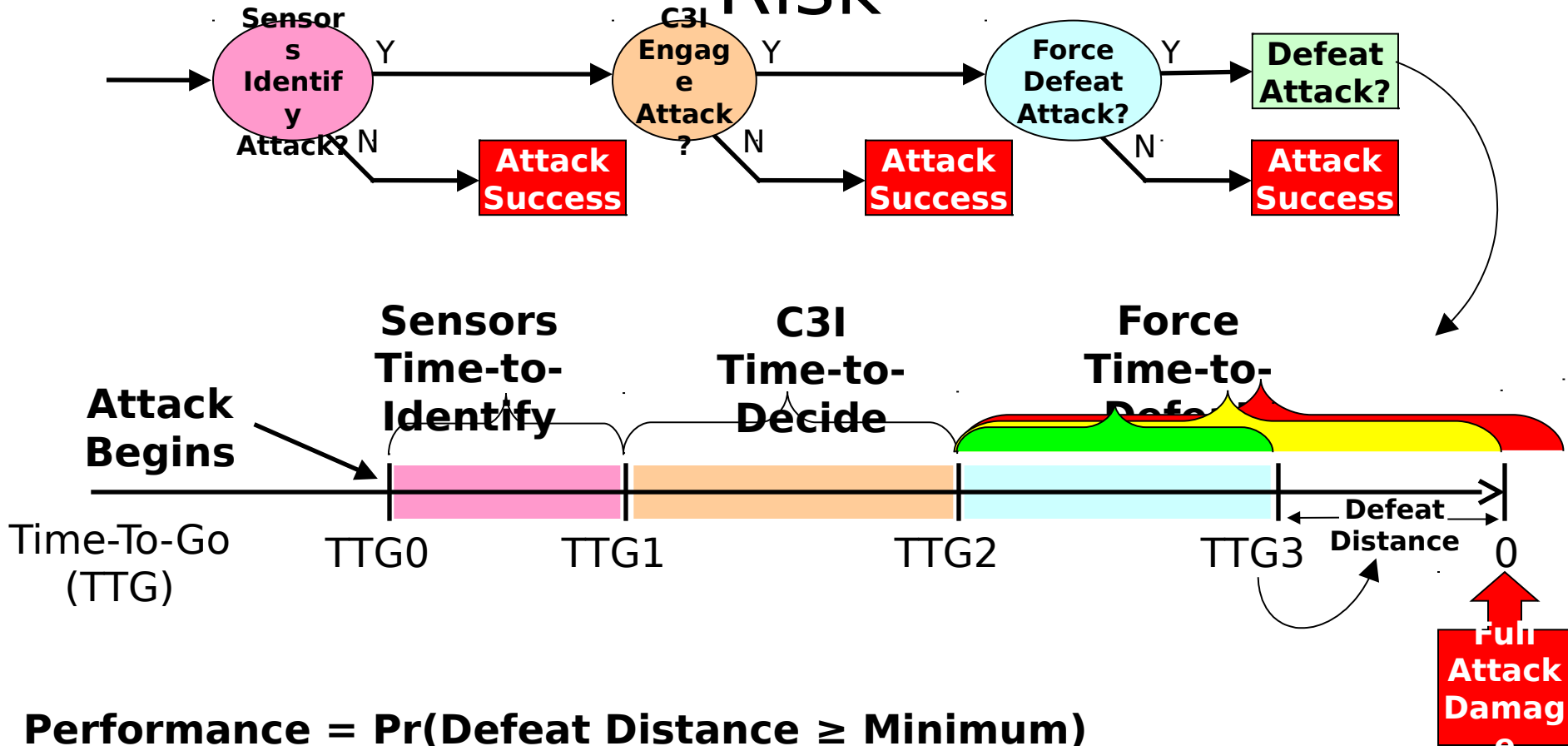


Given: WMD Not Present

Commercial Impact (Delay Cost) = Total Delay Time x Cost per Delay Time

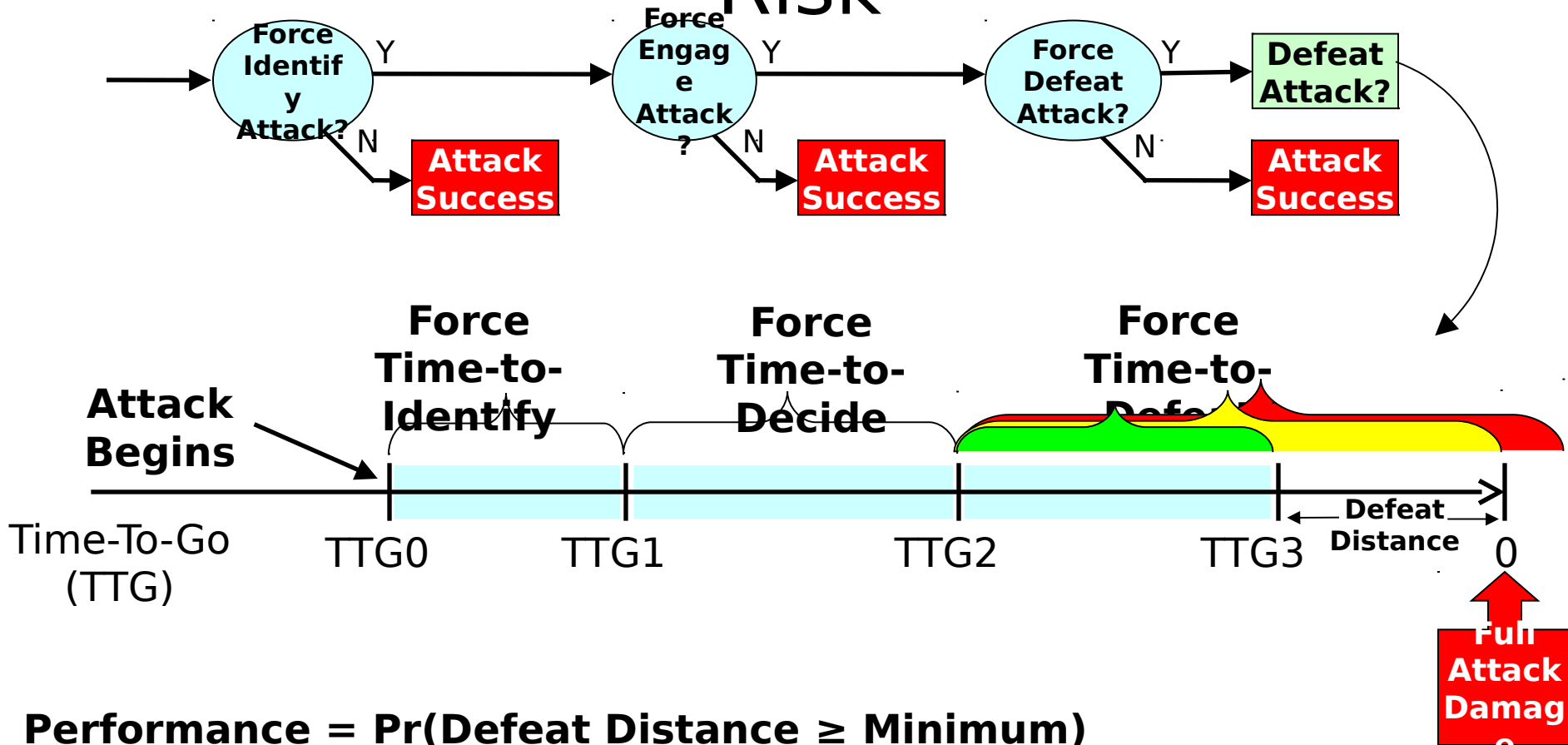
Integrated Architecture Model

SAW Scenario – Performance & Risk



Integrated Architecture Model

SBA Scenario – Performance & Risk



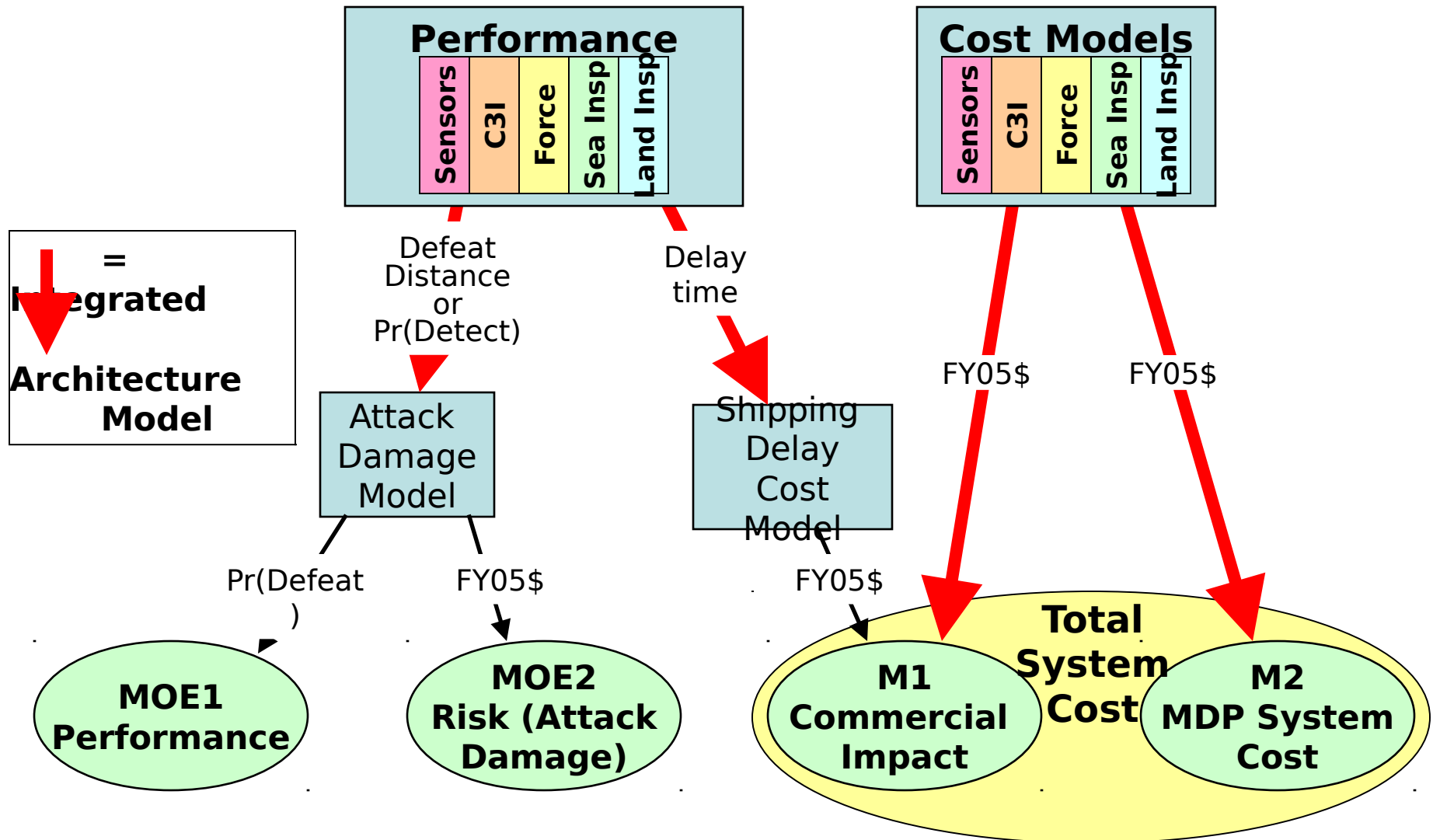
Performance = $\Pr(\text{Defeat Distance} \geq \text{Minimum})$

Risk (Attack Damage) = Defeat Distance x Attack Damage Cost @ Defeat Distance

Integrated Systems Architecture Modeling Results

*Individual System Results in follow-on
briefs

Overarching Modeling Plan



Integrated Systems Architecture Model Results & Analysis

WMD Model

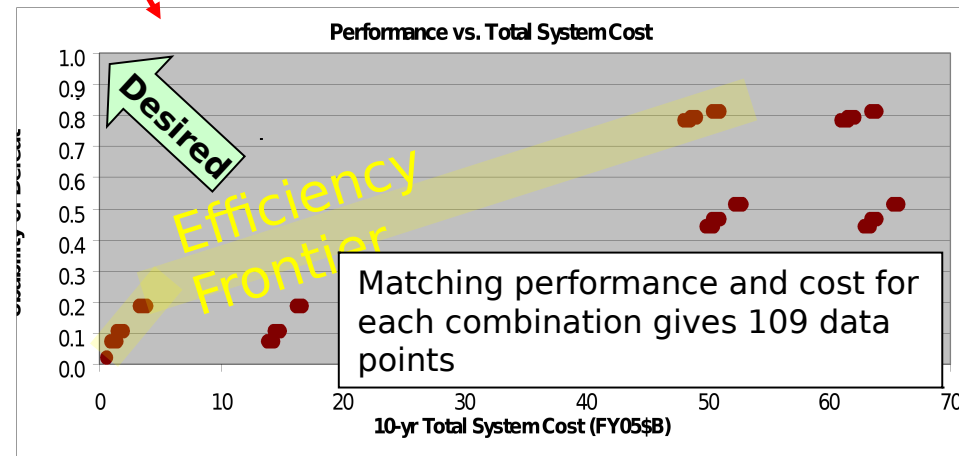
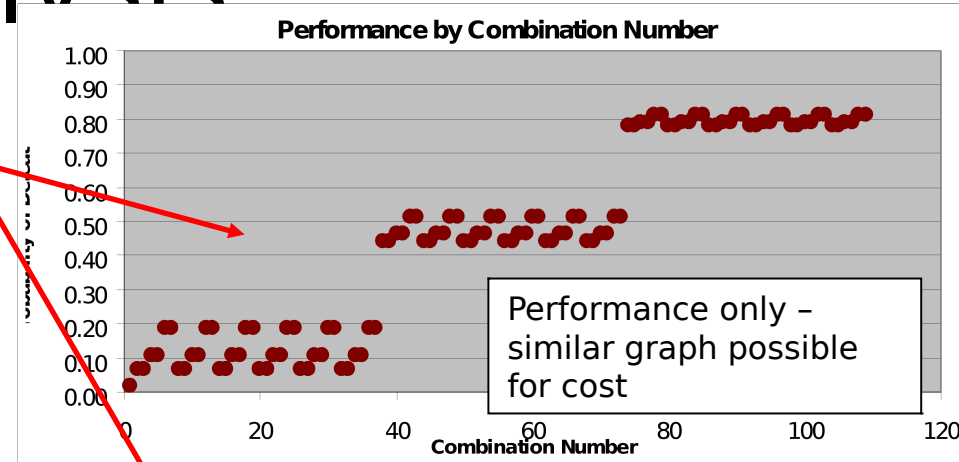
- 109 Combinations (incl. As-Is):
 - 3 Land Inspection options
 - 2 Sea Inspection options
 - 3 Sensor options
 - 3 C3I options
 - 2 Force options

Ship As Weapon Model

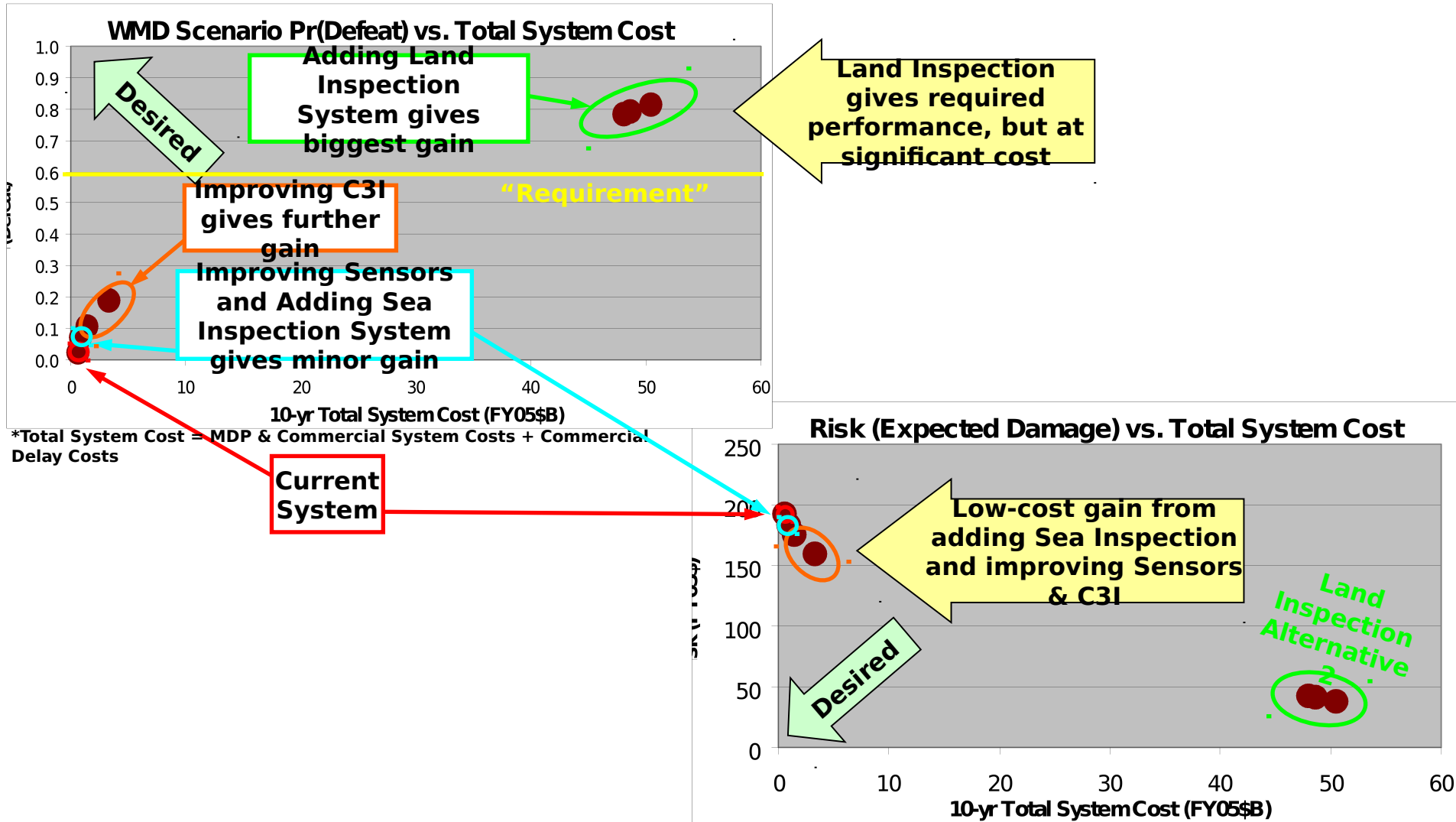
- 11 Combinations

Small Boat Attack Model

- 3 Combinations

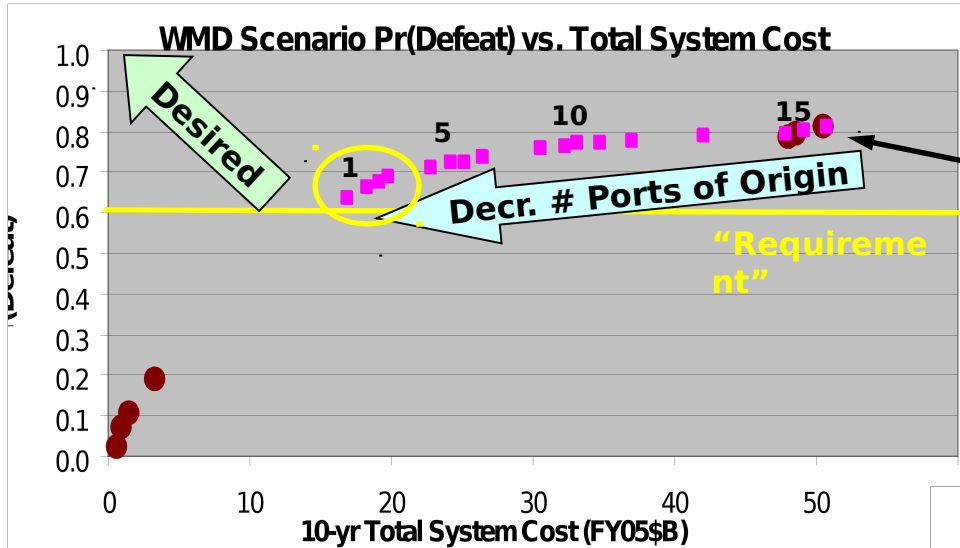


MDP Overall Results WMD Scenario



MDP Overall Results – WMD Scenario

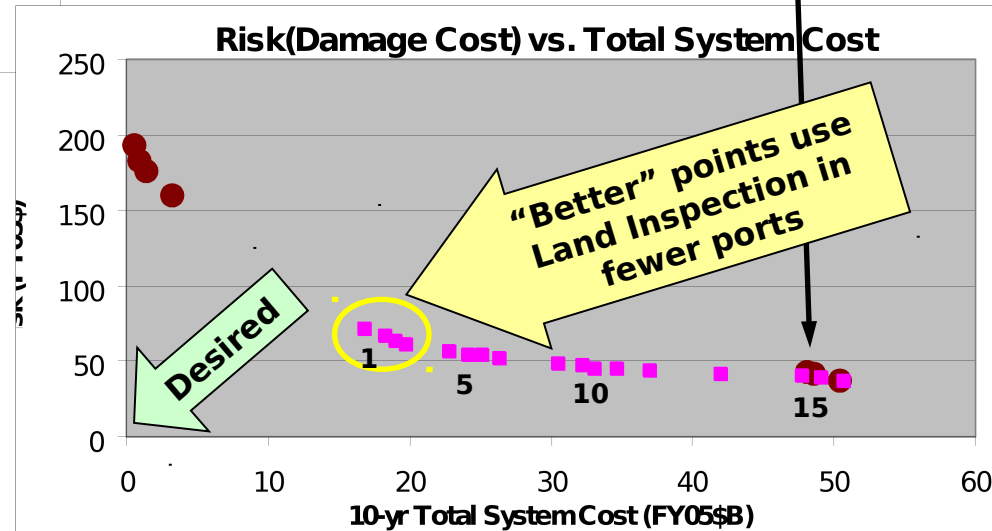
Combined Effects Show That Decreasing the Number of Ports of Origin with Land Inspection System Installed Decreases Cost Without Large Performance Penalty



- Decreasing Highest-Volume ports of origin using Land Inspection System reduces cost but performance stays above requirement
- “Intelligent” adversary not considered

Starting point:

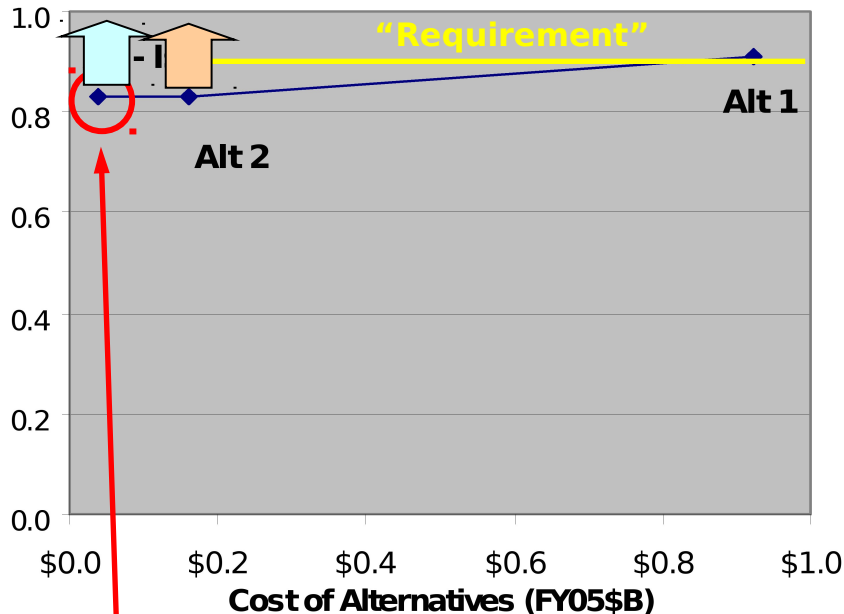
- Land Inspection Alt 2 - has Land Inspection system installed in 16 ports
- Sea Inspection Alt 1
- Sensors Alt 1
- C3I Alt 2



MDP Overall Results

Ship As Weapon (SAW) Scenario

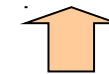
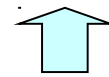
SAW P(Defeat) vs. Alternative Costs



Current System provides effective solution to SAW

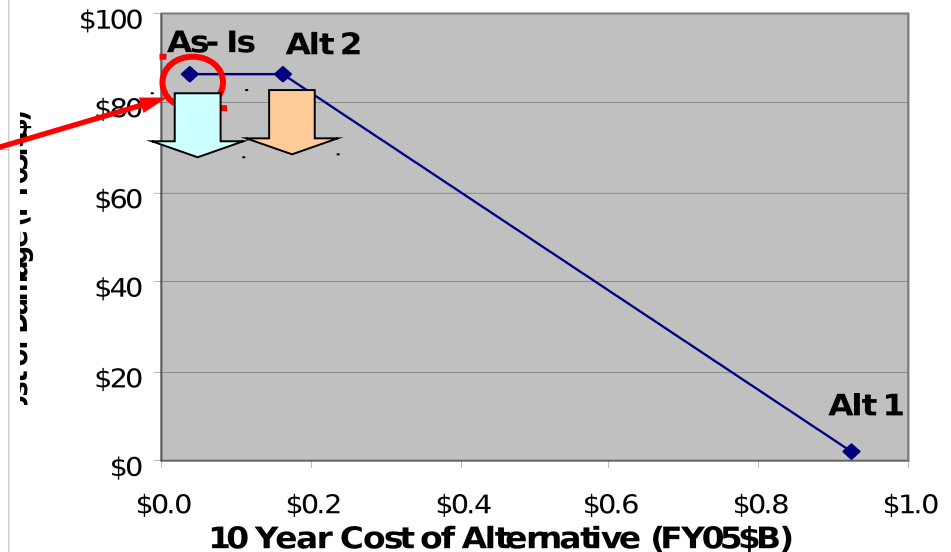
Alt 2 performance constrained by scenario - 5 nm notification of SAW attack

Alt 1 meets requirement, but costly



= Improvement possible on As-Is (e.g. better training/armament)
 = Improvement when not constrained by scenario (e.g. 10-nm notification)

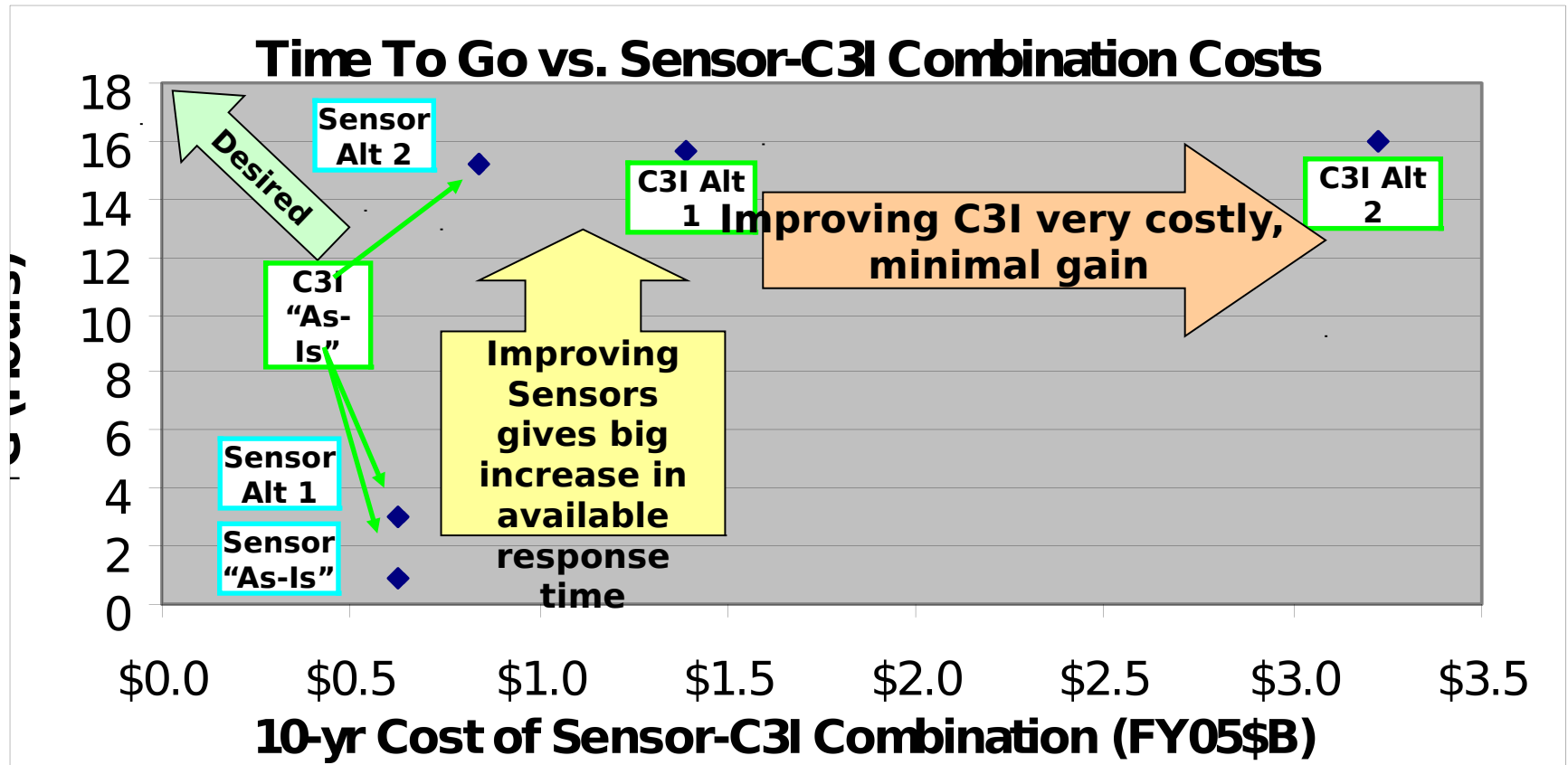
Damage Cost vs. 10 Year Alternative Cost



MDP Overall Results - Ship As Weapon (SAW)

Scenario:

Increasing Time Remaining After Sensing and Deciding on an Inbound COI is Primarily Achieved with Better Sensors Instead of Better C3I

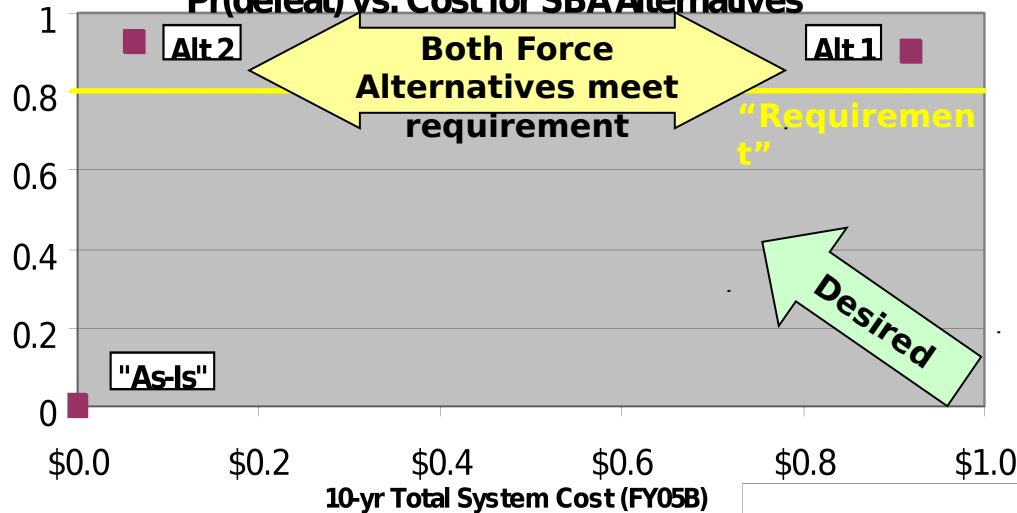


MDP Overall Results - Small Boat Attack (SBA)

Scenario:

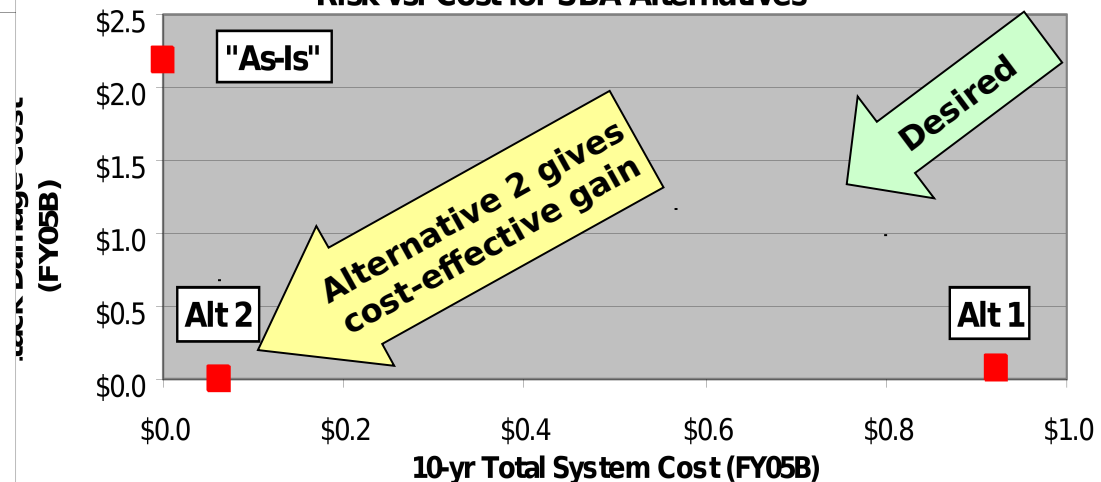
Low-Cost Alternatives Exist to Defeat
SBA Attack With Desired Probability

Pr(defeat) vs. Cost for SBA Alternatives



*Total System Cost = MDP & Commercial
System Costs + Commercial Delay Costs

Risk vs. Cost for SBA Alternatives



NPS MDP Study Overall Insights

MDP

- Wide-ranging, extremely difficult, highly interconnected problem
- Systems Engineering approach critical
- No single solution – evolving threats & capabilities

WMD Scenario

- Adding Sea Inspection and improving Sensors & C3I capabilities give low-cost benefit
- Land Inspection required for large benefit, but costly

NPS MDP Study Overall Insights

Ship As Weapon Scenario

- “As-Is” system (Sea Marshals) effective
- Improving Sensor range (not C3I capability) gives low-cost increase in response time

Small Boat Attack Scenario

- Feasible cost-effective solutions exist
- Hardened Target required:
 - Active point defense
 - Passive protection (double-hull, hull coating)

MDP Overall

Recommendations

Most effective use of current resources?:

WMD Scenario

- Focus on Sensors, C3I (all threats) and an enroute (minimum delay) Sea Inspection capability

Ship As Weapon Scenario

- Increase Sea Marshal training/armament
- Maintain rapid-response deployment force
- Implement procedure to determine COI hostile intent at or before 10nm

Small Boat Attack Scenario

- Minimal investment
- Randomly on load armed Sea Marshal escorts to repel (or capture?) pirates and deter terrorists

MDP Overall Recommendations

Resource focus for future cost-effectiveness?:

WMD Scenario

- Develop Land Inspection system for major ports
- Develop “Trusted Agent” shipping company certification process

Ship As Weapon Scenario

- Develop sensors to track large ships in AOR
- Extend rapid response force range

Small Boat Attack Scenario

- Sensors to track small boats in Critical Area
- HUMINT

Questions?

Backup Slides

Straits of Malacca

Benign Maritime Characteristics

Sea State

- Malacca Strait: 1 to 2, max 3
- South China Sea: 1 to 5
- Andaman Sea: 1 to 5

Water Temperature

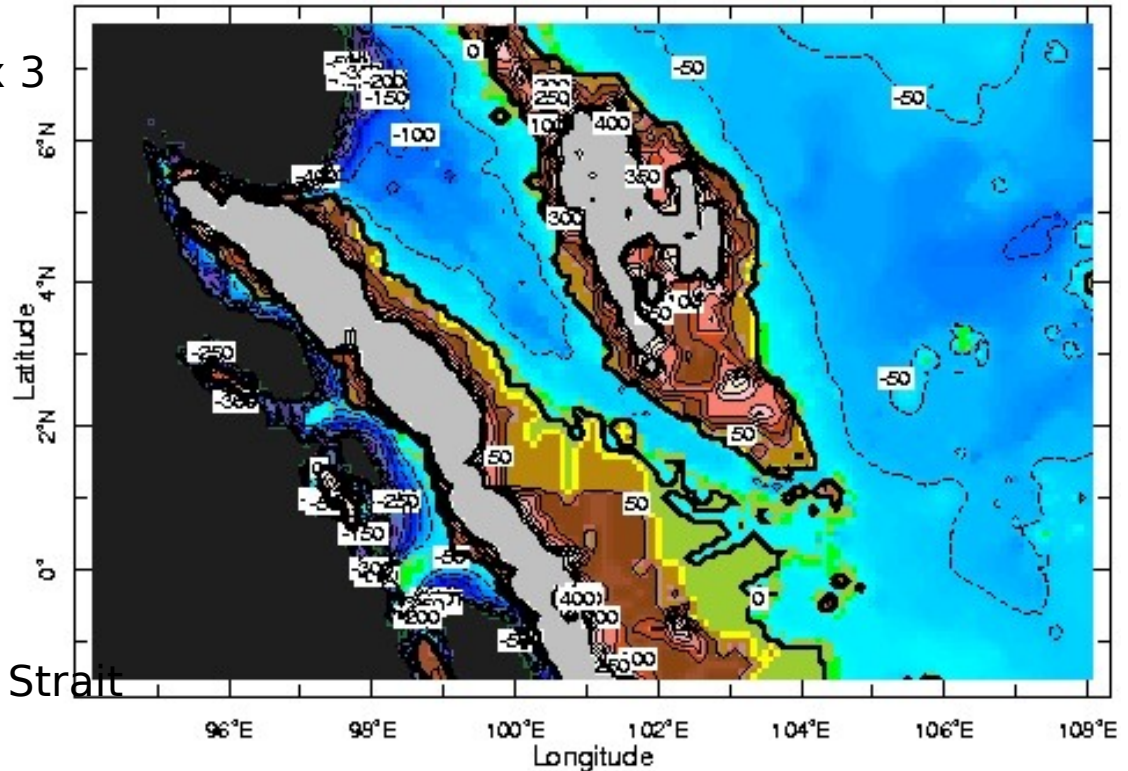
- Isothermal
- Day: 88 deg F
- Night: 79 deg F

Shallow Depth

- Continental shelf
- Typically 40 to 60m
- Restricted maneuvering in Strait

Light Currents

- Fairly constant
- Average 1/3 to 2 knots
- Both directions, with winds



Straits of Malacca

Stable Meteorological Conditions

Uniform Temperature

- Average maximum: 88 to 93 deg F
- Average minimum: 73 to 79 deg F
- Extremes: 67 and 101 deg F

Uniform Pressure

- Diurnal pressure variation: 4 hPa
- Extremes: 1002.0 hPa and 1016.9 hPa

Prevailing Winds

- DEC to APR: from SE
- JUN to OCT: from NW

High Relative Humidity

- Mean: 84%
- Diurnal range: high 90's to 60%
- During prolonged heavy rain: 100%

Abundant Rainfall

- Average annual rainfall: 92.8" (Reference: South Florida 56")
- No distinct wet or dry season.

Ducting (RF prop. >3GHz)

- Surface based ducting: 15-20% of time
- Evaporation ducting: Continuous

Scenario Definitions

“Large Ship”

- 50m and up (COLREGS)

“Small Boat”

- 7m to 49m (COLREGS)
- 0 – 50 kts
- 30 kts for suicide vehicle (1000 lbs explosives)

Coalition of Nations

- Singapore
- Malaysia
- Indonesia
- U.S. (PACOM)

Threat Scenario 1 - Small Boat Attack

- **Threat:**

- 7m inflatable boat with 75hp outboard motor
- 1,000 lb of TNT with a remote detonator.

- **Environment:**

- Daytime (\approx 1300hrs)
- Sea State 2 with 3-5 ft waves and winds less than 20 kts
- Temp 90°F with 98% Humidity

- **Setting:**

- Small boat exits from the cove near Pulau Assan and rapidly approaches the Sea Lanes.
- There are currently seven large ships and 34 small ships in the immediate vicinity (<2 nm).
- The small boat maintains a high rate of speed (30 kts) toward the largest ships, and is unresponsive to VHF hails.

Threat Scenario 2 – Ship As Weapon

- **Threat:**

- “Ghost ship” loaded with crude oil
- Approaches Singapore with the intent of ramming pier

- **Environment:**

- Nighttime with a pier side arrival time of 0200 hrs
- Sea State 2 with 3-5 ft waves and winds less than 20 kts
- Temp 82°F with 90% humidity

- **Setting:**

- Manifest in order, responsive to hails, accepts pilot onboard at normal pilot pickup point
- Follows all standard navigation restrictions for initial entry into Singapore
- Accelerates at breakwater
- Does not follow pilot advice, Harbor Control loses communications with pilot

Threat Scenario 3 - WMD

- **Threat:**

- MAERSK Shipping vessel Dawn Treader is transporting a 20-kT Russian-made nuclear device through the Straits of Malacca to a final destination of Singapore.

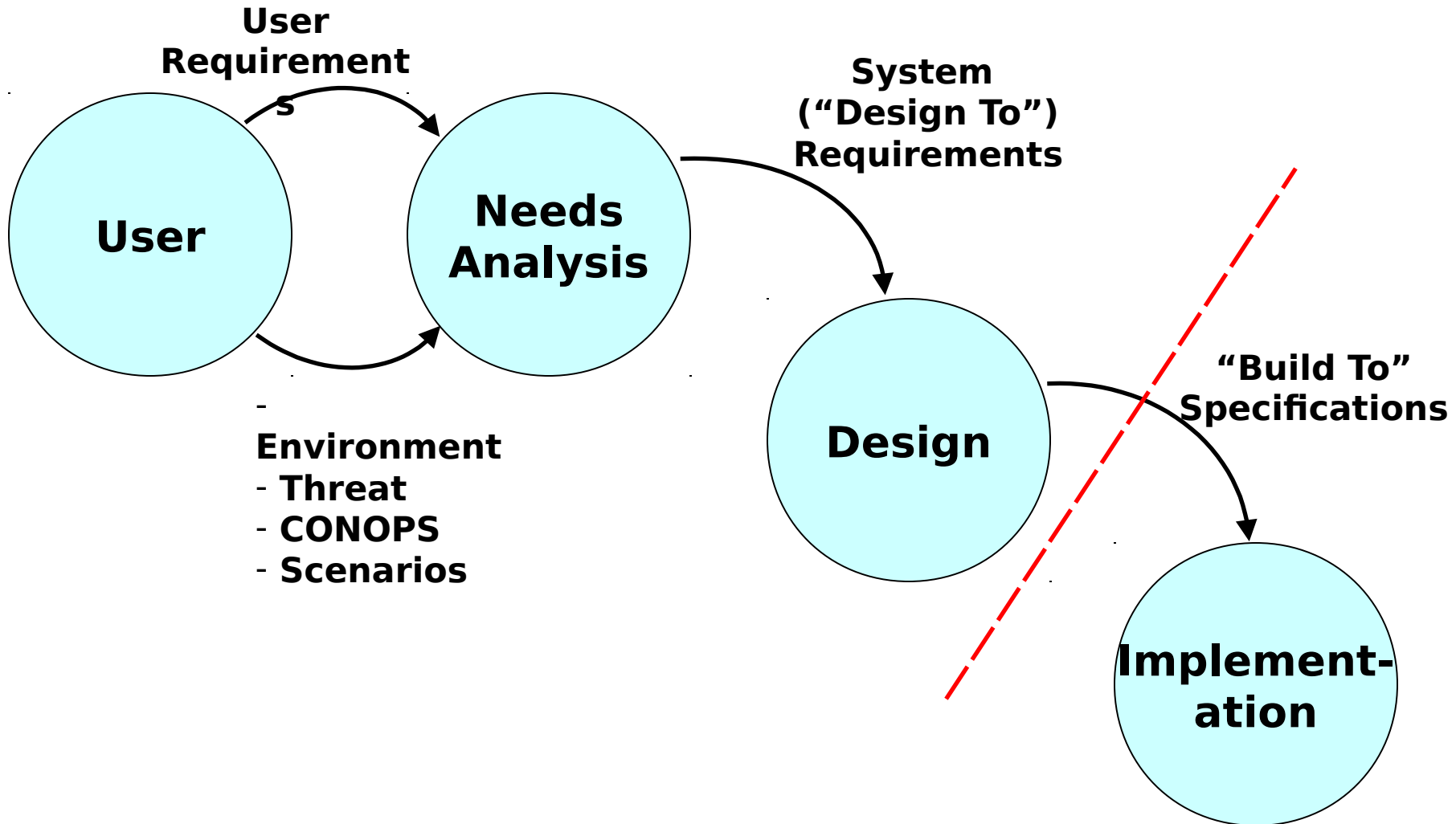
- **Environment:**

- Daytime (~0800 hrs)
- Sea State 3 with 6-10 ft waves and winds less than 25 kts
- Temp 87°F with 92% humidity

- **Setting:**

- The Dawn Treader unknowingly loaded the illicit cargo at the port of Shanghai, China in a shipment of thirty-two 40' shipping containers carrying Apple Ipods to Singapore.
- All ship's paperwork (including manifests) are legitimate, and in order.

Generic Design Process

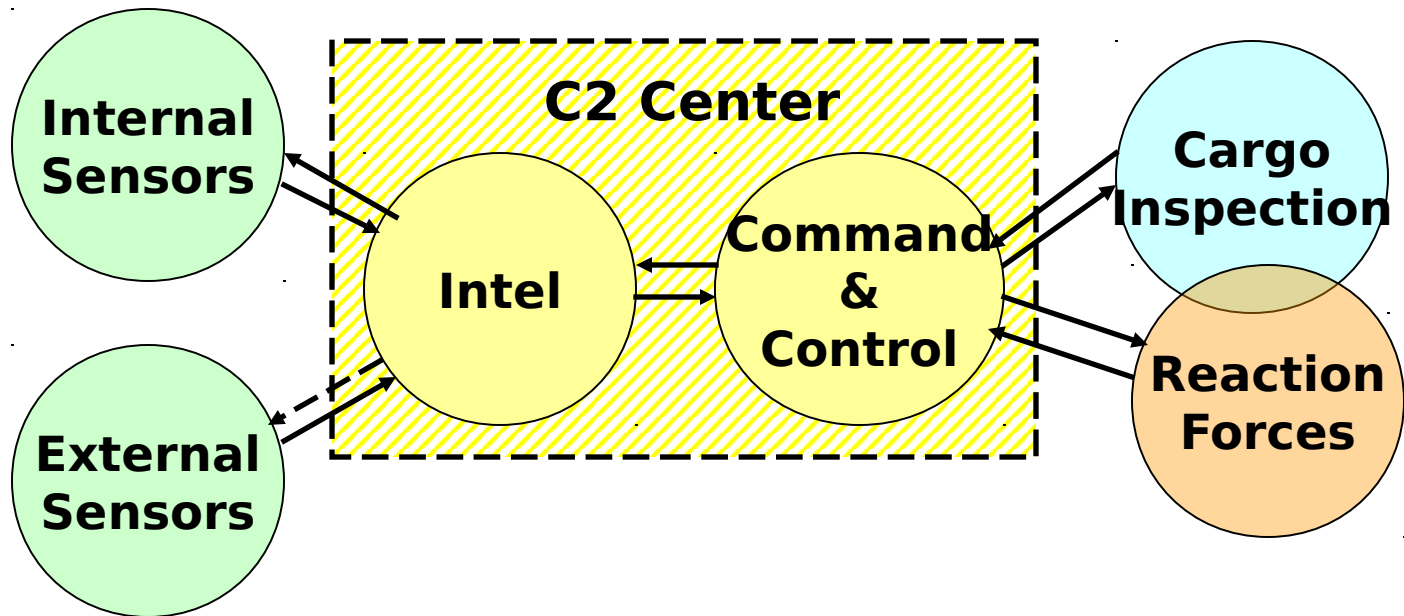


Effective Need Statement

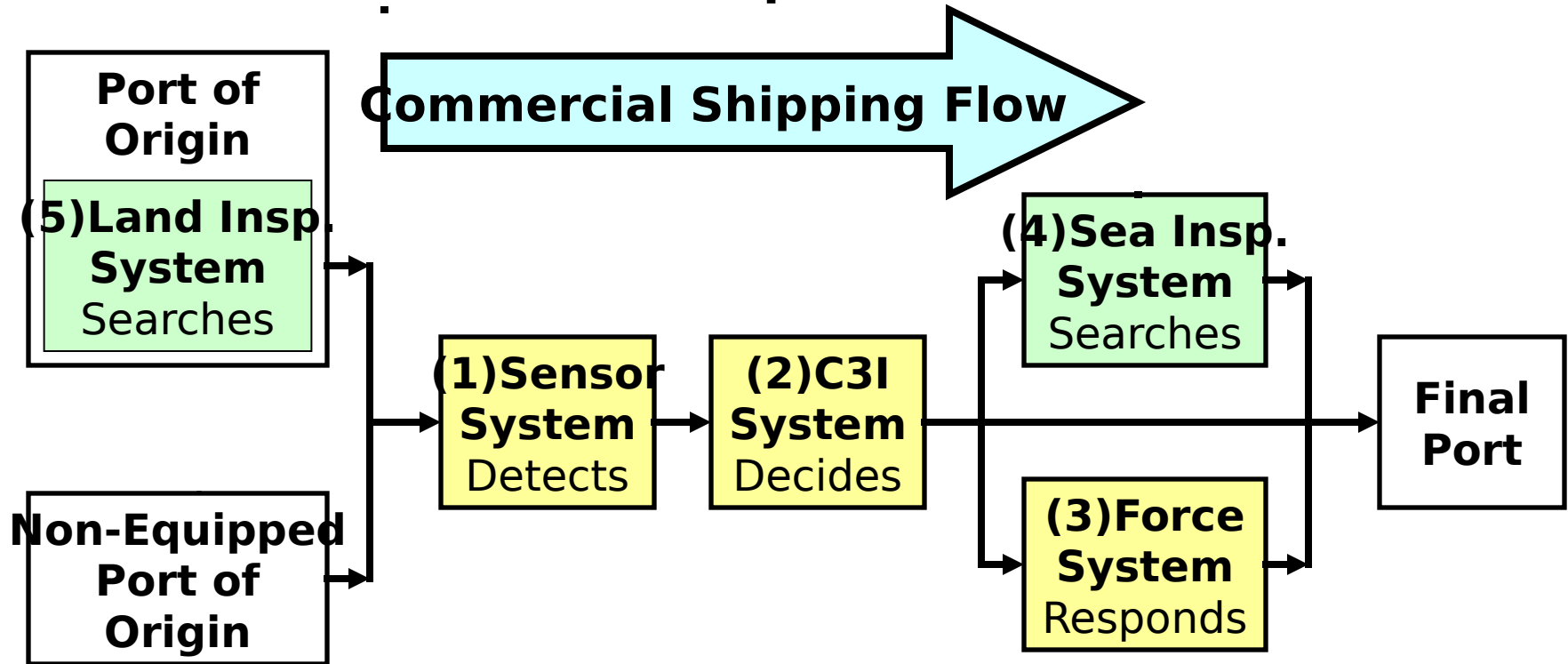
“An adaptable, integrated systems architecture that neutralizes the threat of terrorism from the sea in the Malacca Strait by providing large ship security and detecting hazardous materials in the maritime environment.”

- Objectives include evaluating impact on commerce and evaluating system cost.

Conceptual Flow



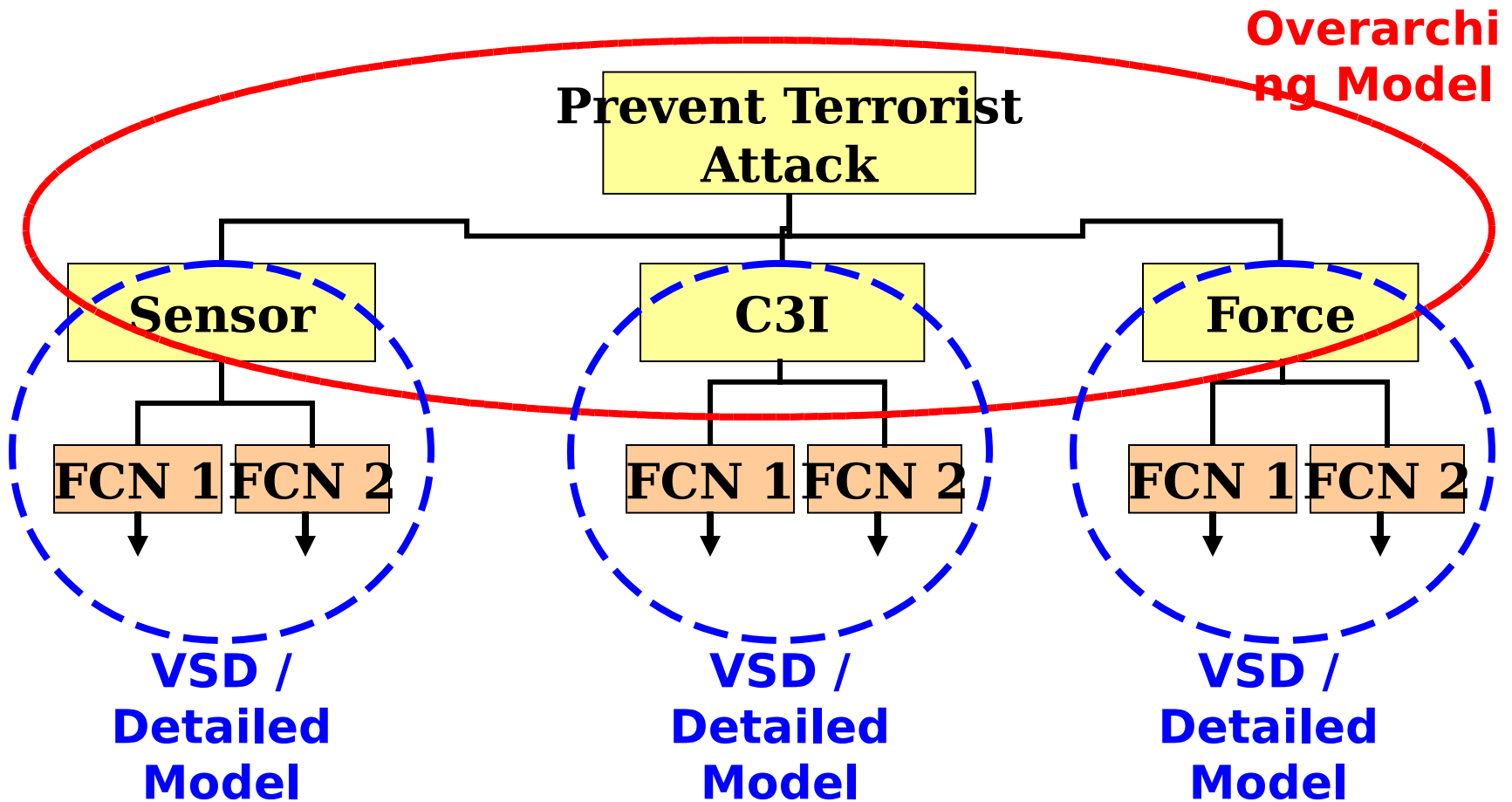
MDP Integrated Architecture: 5 Components



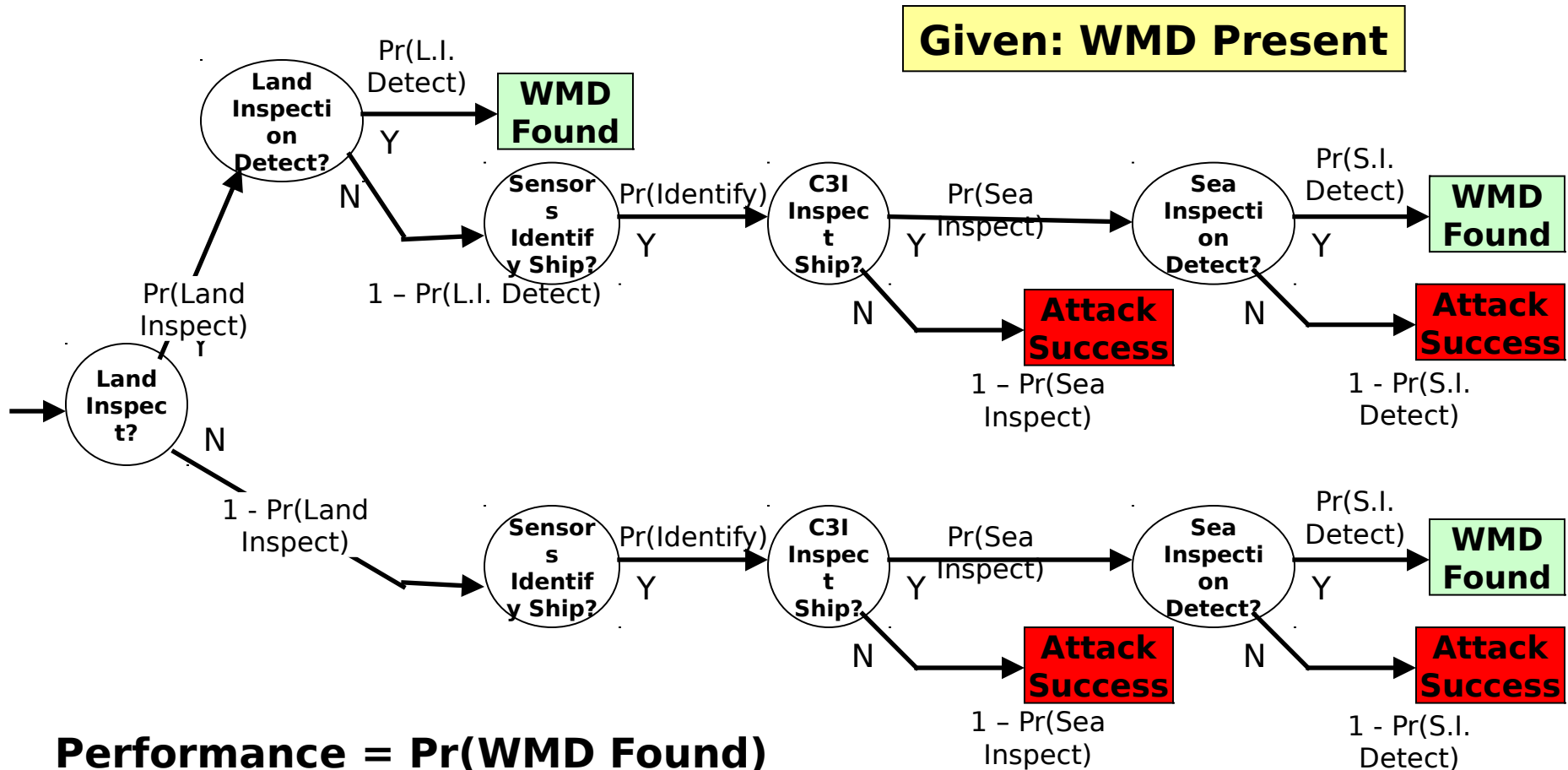
Integrated Architecture Components:

- 1) Sensor System
- 2) C3I System
- 3) Force Response System
- 4) Sea Inspection System

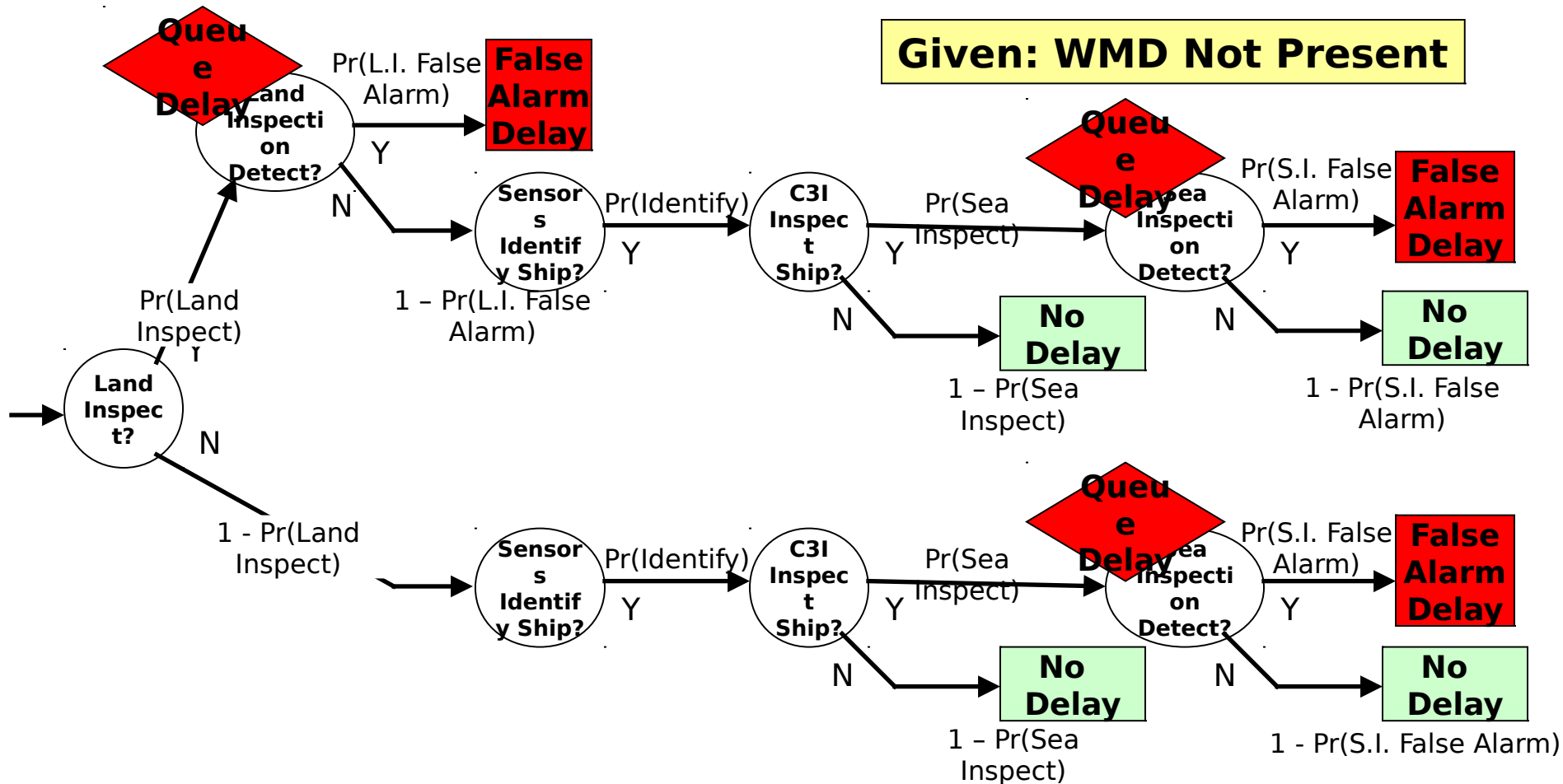
Modeling Approach



WMD Performance & Risk



WMD Commercial Impact



Commercial Impact (Delay Cost) = Total Delay Time x Cost per Delay Time